



AFRICAN DEVELOPMENT BANK GROUP

# MALAWI

# Strengthening Water Sector Monitoring and Evaluation

**Project Appraisal Report** 

August 2009

А	cronym	s and Abbreviations	2
E	xecutive	e Summary	4
R	esult-ba	sed Logical Framework	5
1		CKGROUND	
	1.1	Origin of the Project	
	1.2	Sectoral Priorities	
	1.3	Problem Definition	
	1.5	Beneficiaries and Stakeholders	
	1.6	Justification for AWF Support	5
2	THE	E PROJECT	5
-	2.1	Impacts	
	2.2	Outcomes	
	2.3	Outputs	
	2.4	Components and Activities	
	2.5	Risks	
	2.6	Cost and Financing Plan	
3	IMD	LEMENTATION1	2
3	3.1	Recipient	
	3.2	Project Organization and Institutional Analysis	
	3.2	Project Organization and institutional Analysis	
	3.3 3.4	Project Implementation Plan (PIP).	
	3.4	Disbursement Arrangements and Expenditure Schedule	
	3.6	Financial Management Capacity, Reporting and Auditing	
	3.7	Monitoring, Evaluation and Performance Measurement Plan	
	5.7	Monitoring, Evaluation and refformance measurement rian	0
4	PRC	DJECT BENEFITS1	9
	4.1	Effectiveness and Efficiency	9
	4.2	Sustainability	9
5	COI	NCLUSIONS AND RECOMMENDATIONS2	1
5	5.1	Conclusions	
	5.2	Conditions precedent to entry into force of the Grant Protocol of Agreement and	•
		isbursement:	1
	5.2	Recommendations	

# TABLE OF CONTENTS

# List of Annexes

Annex 1:Map of Project AreaAnnex 2:M&E Data Flow ChartAnnex 3:Project Implementation ScheduleAnnex 4:Work Breakdown StructureAnnex 5:Detailed Project CostAnnex 6List of Related Projects Financed by other Development PartnersAnnex 7:Rapid Assessment of Malawi Water Sector M&E

## Currency Equivalents July 2008

=	MWK 218.406
=	MWK 145.74
=	USD 1.55333
=	EUR 1.09869
=	USD 1.39
	= = =

# Acronyms and Abbreviations

ADB	African Development Bank
AMCOW	African Ministers Council on Water
AWF	African Water Facility
COMWASH	Community Water Sanitation and Health Project, Malawi
DCT	District Coordination Team
DSIP	District Strategic Investment Plans
DWO	District Water Officer
DWT	District Water Team
EUR	Euros
GE	Gender Equality
GOM	Government of Malawi
HSA	Health Surveillance Assistance
JCPR	Joint Country Programme Review
JICA	Japanese International Cooperation Agency
JSR	Joint Sector Review
LFA	Logical Framework Analysis
M&E	Monitoring and Evaluation
MDGS	Malawi Growth and Development Strategy
MDG	Millennium Development Goals
MDPC	Ministry of Development Planning and Cooperation
MEDP	See MDPC
MIS	Management Information Systems
MoF`	Minister of Finance
MoH	Ministry of Health
MoIWD	Ministry of Irrigation & Water Development
NGO	Non-Governmental Organizations
NWDP	National Water Development Program
RWS	Rural Water and Sanitation
RWSS	Rural Water Supply and Sanitation
SWAp	Sector Wide Approach
TA	Technical Assistance
TSP	Training Support for Partners
VHWC	Village Health and Water Committees
WBS	Work Breakdown Structure
WMA	Water Monitoring Assistants
WSS	Water Supply & Sanitation
WSSD	World Summit on Sustainable Development
WUC	Water User Committee

**Grant Information** 

**Client's information** 

#### **RECIPIENT:**

#### **GOVERNMENT OF MALAWI**

**EXECUTING AGENCY:** 

MINISTRY OF IRRIGATION AND WATER DEVELOPMENT

Financing plan

Source	Amount	Instrument
AWF	EUR 1.89 million	GRANT
GOM	EUR 0.32 million	CONTRIBUTION

#### Timeframe - Main Milestones

Screening approval	November 2008
Project approval	December 2009
Effectiveness	March 2010
Last Disbursement	June 2012
Completion	December 2012

#### **Executive Summary**

The project on Strengthening Water Sector Monitoring and Evaluation in Malawi is aimed at ensuring that an efficient and effective system for monitoring and evaluation of the water sector is established to provide reliable and timely data and information needed for planning and management across the country.

The principal beneficiaries will be the (i) Ministry of Irrigation and Water Development and (ii) water users at district and basin levels. The Ministry will benefit through the creation of the M&E system and its use in, tracking, planning and management of the sector. The District and basins will benefit through the availability of functionality data to facilitate repair and rehabilitation of facilities more effectively. It will also enable the preparation of District Sector Investment Plans that will be rolled up to form the basis of planning and budgeting at national level. The users will benefit by being better supported in systems repair and rehabilitation and improvements in equitable distribution of services. Users will also benefit by participating in monitoring and being empowered with services information supporting their participation in local sector development planning and project design.

The Joint Country Programme Review (JCPR) of May 2007 that assessed sector performance identified an overarching concern in the form of a lack of an information system that could provide vital data and information for programme/project planning and implementation. The adoption of SWAp and the Joint Sector Review (JSR) process call for the establishment of robust M&E and MIS systems that inform and underpin annual technical performance reviews of the sector. The sector is characterized by lack of consistent and reliable data collection nation-wide at the river/lake basin, community and household levels. Existing data and information is fragmented, inaccurate and no reliable system of transmission and storage across the M&E chain. This situation makes utilization for sector planning and management cumbersome and problematic. Investment in M&E systems is essential and will support a cost effective intervention that is critically needed at this stage of water sector development in Malawi.

As requested by AMCOW, the first Governing Council of the AWF, 2005 confirmed that M&E should be a priority area of intervention for the AWF. The Pan African Water Sector M&E Framework was developed by the AWF to comprehensively address the challenges of information asymmetry in the water sector. This project is the first national level effort at implementing the Pan-African M&E framework and therefore constitutes a pilot endeavour in that regard. It will generate lessons and knowledge under the framework for replication in other countries. Approaches and indicators will be defined for the design and implementation of national water sector M&E systems, data will be collected and lessons will be distilled and documented for use in other countries. These lessons will centre on the architecture of water sector M&E systems, the role of various stakeholders and the utilisation of M&E system data and information in water sector development and management.

The total project costs is EUR 2.2 million with AWF contributing EUR 1.9 million and Government of Malawi contributions of EUR 0.3 million in staff time, office accommodation and cost of duties and tax exemptions on project purchases.

In view of the immense benefits of the project to the water sector in Malawi, it is recommended that the AWF approves funding not exceeding EUR 1.9 million to the government of Malawi to finance the water sector M&E project as outlined in this report.

# **Result-based Logical Framework**

HIERARCHY OF OBJECTIVES	EXPECTED RESULTS	REACH	PERFORMANCE INDICATORS	INDICATIVE TARGETS TIMEFRAME	ASSUMPTIONS / RISKS
<b>Goal:</b> To improve health and quality of life through improved management of water resources and greater access to water supply and sanitation made possible by increased capacity to monitor, plan and manage the water sector.	<b><u>Impact:</u></b> Increased efficiency and effectiveness of water sector investments through improved knowledge of needs and progress enabling improved sector planning and management	Beneficiaries: Primary beneficiaries at the project impact level will be the poor: the underserved rural and peri-urban populations	Impact Indicators: Increased access to and improved quality of water supply and sanitation services, water for productive uses, and strengthened water resources management; Measured progress towards MGD and MGDs targets Improved sector planning and management evidenced through Joint Sector Reviews	Progress anticipated in the long term: Timeframe: Improved M&E nationwide - 2015 Verifiable impact results - 2020	Assumption statement: -Continued political stability – likely as government recently elected with majority -Project staffed with competent committed personnel, - supported by TA and close supervision
<b>Project purpose:</b> To ensure the availability of reliable data and information in the water sector to track the achievement of development targets, policies, programmes and projects and to aid in decision making in planning and managing the sector.	Outcomes: Strengthened sector institutions and personnel; Robust, reliable and sustained sector M&E systems; and Effective use of M&E data and information for sector progress tracking, planning and management	Beneficiaries: Sector managers and institutions at central, regional and district levels of MoIWD and local government; and Partners such as Ministry of Health Households and communities.	Outcome indicators: Regular collection of reliable data and information; Annual Sector Performance reviews utilizing information and reports based on the M&E system; Use of sector data and information in policy development, priority setting, budget allocation, project planning and design, sector governance, water resources allocations and use, assessment of progress to MDGs, determination of functionality, system repairs and expansions	Progress anticipated in the medium term: M&E system functional by 2014 Regular Annual Performance Reviews based on M&E system from 2014	Assumption statement: Continued priority being given to water sector and the incoming SWAp process.

Inputs and activities:         Activities         Activities         Components         (i) Water Sector Planning M&E         Development;         (ii) Water Resources M&E         Development;         (iii) Water Supply and Sanitation         M&E Development;         (iv) Irrigation M&E Development;         (v) Project Management and         Coordination         Generic Activities for each         component         (i) Inception: Conduct         rapid assessment; and confirm         operational strategies and prepare         work plans;         (ii) Build capacity for         monitoring, storage and         dissemination of information at all         levels including community,         district, basin level, regional and central levels:	Outputs:Main outputs include:(i)A centralcomputerised M&E databasefunctional with harmonizedindicators;(ii)Four (4) subsidiarydatabases for Planning,Water resources, Watersupply and sanitation, andIrrigation developed andfunctional;(iii)Personnel ofinstitutions and MoIWDtrained in M&E(iv)Rational Districtstrategic investment plansprepared;(v)Technical reviewsand performance reportingundertaken;(vi)National PollutantInventory established;(vii)Inventory of dams	Beneficiaries: MoIWD, MoH, MDPC, Local government, and Community based organizations.	Output indicator:           Sector M&E system developed           with functional central computer           database and MIS system in place;           Four nodal computer databases           installed and functional           Reports and their verification on:           -Standardized indicators;           -Training and capacity           development;           -Institutional M&E framework;           -Inter-governmental collaboration           in data collection and collation at           district level           -Implementation plans for scale-           up.           -Expanded, and sustained surface,           and ground water monitoring           networks in place and functional.	Progress anticipated in the short term:Pilots, capacity building, roll out, investment plans; -2011.Technical & financial reviews; - 2012-Harmonised data from all nodes make production of sector reports possible by 2011-All Training and orientation workshops held by-2012-14 Districts collating data from villages and transmitting to MoIWD by 2012	Assumption statement: Assumed that inter-departmental collaboration and inter-Ministerial will be achieved with Ministry of Health, Environmental Affairs Division and the National Statistics Office The project will be supported by regular supervision missions and timely funding tranches and responses to progress reports.
Generic Activities for each component (i) Inception: Conduct rapid assessment; and confirm operational strategies and prepare work plans; (ii) Build capacity for monitoring, storage and dissemination of information at all levels including community,	<ul> <li>(iii) Personnel of institutions and MoIWD trained in M&amp;E</li> <li>(iv) Rational District strategic investment plans prepared;</li> <li>(v) Technical reviews and performance reporting undertaken;</li> <li>(vi) National Pollutant Inventory established;</li> </ul>		development; -Institutional M&E framework; -Inter-governmental collaboration in data collection and collation at district level -Implementation plans for scale- up. -Expanded, and sustained surface, and ground water monitoring	nodes make production of sector reports possible by 2011 -All Training and orientation workshops held by-2012 -14 Districts collating data from villages and transmitting to MoIWD by	responses to progress reports.

A collection of data is not information A collection of information is not knowledge A collection of knowledge is not wisdom A collection of wisdom is not truth - Neil Fleming-

#### 1 BACKGROUND

#### **1.0.1** Definition of key words used in this report is provided hereunder.

- **Monitoring** is the continuous collection, transmission, storage and treatment of data and information to assess the achievement of established or agreed targets.
- **Evaluation** is the periodic assessment of a project's (or program) for relevance, performance, efficiency, and impact etc relative to objective.
- **Information** is a collection of facts from which conclusions may be drawn and is often the result of processing, manipulating and organizing data in a way that adds to existing knowledge.

#### 1.1 Origin of the Project

1.1.1 Under the Malawi Growth and Development Strategy (MGDS), irrigation and water development is a key priority sector for the Government of Malawi due to their direct linkages with socio-economic development, health improvement, agricultural productivity and energy generation. The sector's long-term goal is the sustainable management and utilisation of water resources to provide water services of acceptable quality in sufficient quantities to satisfy the requirements of every Malawian and to enhance the country's natural ecosystems.

1.1.2 In December 2008, the Ministry of Irrigation & Water Development (MoIWD) adopted the Sector Wide Approach (SWAp) whereby all stakeholders united around a common policy and investment framework under a common set of partnership principles. The SWAp ushered in a new process of *managing for results* with the aim of reducing transaction costs emanating from the implementation of piecemeal projects. This process initiated the development of a Sector Investment Programme and the institution of annual Joint Sector Reviews.

1.1.3 The MoIWD held its second Joint Sector Review (JSR) in December 2008 (since 2001) with all sector stakeholders participating. The JSR provided a good opportunity for the sector to review its performance in such areas as policy implementation and agreed partnership principles that eventually feed into national and international principles and targets such as the Millennium Development Goals (MDGs) and World Summit on Sustainable Development (WSSD) targets of 2015. Tracking progress towards these targets calls for data and information on sector progress

and overall performance. Reliable water sector data generation has become an imperative for Malawi.

1.1.4 The genesis for establishing and developing a country-wide water information and knowledge system started in Malawi under the AWF water information initiative whereby assessments of water information were carried out in 10 countries including Malawi in 2006. The Malawi assessment recognised that information and knowledge systems and monitoring and evaluation systems were inadequate in the country and most of the time these aspects were neglected. This situation has led to a serious lack of vital data required for planning, designing and management of sustainable water resource programmes and projects.

1.1.5 Currently the water sector in Malawi is characterised by lack of consistent and reliable data collection nation-wide at the river/lake basin, community and household level. The proposed Strengthening of Water Sector Monitoring and Evaluation Project will ensure that an efficient monitoring and evaluation system is established to provide reliable and timely data and information needed for planning, programming, implementing and managing sector programmes and projects.

1.1.6 Following a request from the MoIWD, the AWF undertook a mission in June 2009 to appraise the project proposal submitted. This report summarizes agreements reached with the MoIWD and the stakeholders regarding the establishment and management of a robust M&E system for the Malawi Water Sector. Concurrently, the mission undertook a rapid assessment of existing M&E systems as summarized in Annex 7.

# 1.2 Sectoral Priorities

1.2.1 To effectively achieve its objective of rational management of Malawi's water resources and the provision of efficient, reliable and sustainable water and sanitation services, the Ministry is guided by the Malawi Growth and Development Strategy (2006), the Irrigation Policy (2000); the National Water Policy (2005), and the National Sanitation Policy (2008).

# **Irrigation Policy (2000)**

1.2.2 The Irrigation Policy mandates the Irrigation Department to facilitate the increase and stabilization of agricultural production through the promotion of small and large scale irrigation projects with human and financial resources of the private and public sectors and NGOs with full participation of the beneficiaries. The Department's mission is to manage and develop water and land resources for diversified, economically sound and sustainable irrigation and drainage systems under organized smallholder and estate management institutions and to maintain an effective advisory service.

# National Water Policy (2005)

1.2.3 The National Water Policy (2005) reflects the Malawian Government's overall development objectives of poverty reduction and economic prosperity embodied in the Malawian Growth and Development Strategy (MGDS) and supports sustainable management and

utilization of water resources for the provision of water of acceptable quality in sufficient quantities, the basic requirements of every Malawian and the enhancement of the country's natural ecosystems.

1.2.4 In particular, this policy aims to ensure that water resources are well managed for sustainable development of all water use services. The National Water Policy also conforms to regional and global trends in achieving the requirements reflected by the MDGs and the WSSD targets of 2015.

## National Sanitation Policy (2008)

1.2.5 The National Sanitation Policy (2008), aims at ensuring that sanitation services are well implemented by all stakeholders and clarifies the roles and responsibilities of the various stakeholders in achieving improved health. This policy lays the foundation for the people of Malawi owning and having access to improved sanitation facilities, practicing safe hygiene and recycling liquid and solid waste for sustainable environmental management and socio-economic development. In particular, this policy provides for good sanitation and hygiene practices that are promoted in cities, towns, market centres, rural areas, schools and health care facilities.

1.2.6 The long-term goal of the sector is to ensure that water resources are well protected and managed to meet agricultural, domestic and industrial demands. The medium-term expected outcomes for the sector, as stipulated in the MGDs, include the following:

- i). Increased agricultural land under irrigation;
- ii). Reduced dependence on rain-fed agriculture;
- iii). Basic water requirements of every Malawian while also enhancing the country's natural ecosystems; and
- iv). Increased access to water within 500m distance of the household.

# 1.3 Problem Definition

1.3.1 The water sector in Malawi is charaterised by poor and ineffective data generation and collection system resulting in poor sector performance tracking and management. With the exception of externally-driven and periodic household surveys such as the DHS and MICS, data collection is currently irregular and responds largely to the needs of project design, annual reports and individual requests from the media and Parliament rather than ongoing sector planning and management. Systematic collection of water supply and sanitation data and irrigation data is virtually non-existent while water resources data collection, which is by far the most advanced, has very archaic transmission system (postal system) and there is inadequate data storage and treatment. There is an insufficient human and financial resource to establish and maintain a functional M&E system

1.3.2 In May 2007, the Joint Country Programme Review (JCPR) assessed sector performance and identified an overarching concern in the form of a lack of an information system that could provide vital data and information for programme/project planning and implementation. The problem with the unavailability of data is that it creates an asymmetry of information in the

sector that constrains proper planning and management of development programmes/projects. The adoption of SWAp and the JSR for the water sector requires that reliable data and information is generated to support these processes and consequently calls for the establishment of a robust M&E and MIS systems to provide this information.

1.3.3 There is need to upgrade existing systems to make them more efficient and create new data collection, transmission and utilization systems. All sub-sector data systems require new storage and processing facilities. More importantly there is need to utilize data and information to track, plan and manage sector programmes and projects

# 1.4 *Objectives of the Project*

The objective of the project is to ensure the availability of reliable data and information in the water sector to track the achievement of development targets, policies, programmes and projects and to facilitate decision making in planning and managing the sector.

# 1.5 Beneficiaries and Stakeholders

1.5.1 The principal beneficiaries of the project will be the (i) Ministry of Irrigation and Water Development and (ii) water and sanitation users at district and basin levels. The Ministry will benefit through the creation of the M&E system and its use in planning and management of the sector. District and basins will benefit through the availability of functionality data to facilitate repair and rehabilitation of facilities far more effectively. It will also enable the preparation of District Sector Investment Plans that will be rolled up to form the basis of planning and budgeting at national level. The users will benefit by being better supported in terms of systems repair and rehabilitation and improvements in equitable distribution of services. Other partners that will benefit from availability of data and information will be the Ministries of Health, Environmental Affairs, Development Planning and Cooperation, Finance and Local Government and Rural Development.

1.5.2 The target areas are nation-wide. Beginning with pilots in the three Regions, the M&E will spread across the country. It is intended that by project completion most if not all 28 districts will be supported by the project.

1.5.3 The main stakeholders for this project are the District Assemblies and other decentralised local government structures, which will be collecting most of the data. The District Assemblies are also the first line beneficiaries and will use the data for planning district water sector investments and undertaking repairs and maintenance services of existing water and sanitation facilities in the communities. Community members will be involved in data collection and this empowers them in the decision making process regarding the planning, design and maintenance of their water and sanitation systems.

1.5.4 The other stakeholders are the partners of the Joint Sector Review (JSR) and Sector Wide Approach (SWAp), which include Central Government, development partners, private sector and

NGOs. They will utilise the data and information generated from the sector M&E system to inform their deliberations during the JSR and for ongoing dialogue between government and development partners.

1.5.5 Initial work supported by some development partners in water point mapping and studies on data collection and transmission processes under the Ministry of Heath Surveillance System, have been incorporated in the design of the M&E system. This has ensured that existing structures and systems in data collection, transmission and storage have been incorporated in the design of the sector M&E system.

# 1.6 Justification for AWF Support

1.6.1 The AWF has been requested by the African Ministers Council on Water (AMCOW) to take the lead in developing and implementing a regional framework for results oriented M&E for the water sector in Africa. In that regard, a Pan African Assessment of water sector M&E was conducted resulting in the development of a template for assessing M&E status in the countries leading to the development of robust M&E systems. The Malawi project is the first to utilize and therefore test the template in the development of its water M&E system. AWF intervention in support of Malawi's M&E system development is consequently an imperative to implement the regional framework as requested by AMCOW.

1.6.2 The proposed Strengthening Water Sector Monitoring and Evaluation project falls within the Knowledge Management pillar of the AWF strategy, which is a key area of intervention, often neglected by the countries and development partners.

# 2 THE PROJECT

#### 2.1 Impacts

The main impacts of this project will be increased efficiency and effectiveness of water sector investments through improved knowledge of needs and progress enabling improved sector planning and management.

#### 2.2 Outcomes

2.2.1 The overall outcome of the project is improved data, information and knowledge collection, storage, processing, analysis and dissemination so that management decision-making process is improved significantly.

2.2.2 The main outcomes will be the following:

i. Strengthened water sector institutions and personnel in M&E;

- ii. Robust, reliable and sustained sector M&E systems; and
- iii. Effective use of M&E data and information for sector progress tracking, planning and management.
- iv. National water development strategies refined and updated annually;
- v. Reports for annual Joint Sector and Technical Reviews prepared using monitoring data and information from M&E system;
- vi. Sector Performance Reports prepared drawing on District, and Regional data and reporting;
- vii. Strategic investment plans prepared for district, regional and national levels;

## 2.3 Outputs

- 2.3.1 The main generic outputs of the project include the following:
  - i. Reports on harmonized indicators for all the sectors;
  - ii. One central and four M&E computerized databases for each node established at MoIWD
  - iii. Several subsidiary computerized data bases and data systems established sector-wide for all data collation and transmission centres at the Districts and Regions;
  - iv. Personnel of various institutions and at the MoIWD trained in M&E;
- 2.3.2 The specific outputs from the components are presented in the following paragraphs.

#### **Output 1: Water Sector Planning M&E Developed**

- i. A central computerised database for storage and retrieval of data and information on the water sector operational;
- ii. Joint inception workshops organised
- iii. Joint Sector Review documents prepared to include technical performance reports;
- iv. National, Regional, Urban and District water sector strategic investment plans prepared annually;
- v. Resource centre (library) upgraded;
- vi. Water Sector M&E business plan developed.

#### **Output 2: Water Resources M&E Developed**

- i. Four subsidiary computerised databases established for Water Resources Management, Surface Water, Groundwater and Water Quality with improved hydrometric data collection, processing and analysis;
- ii. Detailed Water Resources Report for Joint Sector Review produced
- iii. Water resources network established with Regional water quality laboratories, NGOs, City, Town and District Assemblies;
- iv. National Pollutant Inventory established;
- v. Inventory of dams and digitised maps developed;
- vi. The density of hydrometric stations rationalised and indicators stadardised;

- vii. Personnel at the national and districts trained in collection; processing and transmission of water resources data;
- viii. Preparation of hydrological yearbook undertaken for first year of project.

#### **Output 3: Water Supply and Sanitation M&E Developed**

- i. Water Supply and Sanitation computerised databases established and functional;
- ii. Subsidiary urban water and sanitation databases for storage, transmission and analysis established at Lilongwe and Blantyre;
- iii. Capacity of Lilongwe and Blantyre Water Boards built to collect and process urban water supply and sewerage data;
- iv. Lilongwe and Blantyre Municipal Councils personnel trained and provided with computerised equipment to collect and process sanitation data;
- v. Community organisations trained to collect primary water and sanitation data;
- vi. Annual water supply and sanitation performance reports prepared drawing on districts, regional and urban data.

## **Output 4: Irrigation M&E Developed**

- i. Irrigation computerised database established with compatible subsidiary databases at District, Regional and Central levels;
- ii. Community and their organizations including water users association and scheme managers trained to collect and transmit irrigation information;
- iii. Staff trained in M&E data collection; analysis and management at the central, Regional and District levels;
- iv. Irrigation development plans prepared from primary data and information collected
- v. Annual Joint Sector Performance reviews prepared using monitoring data.

#### 2.4 Components and Activities

2.4.1 The project will be carried out by the MoIWD's departments with each representing an M&E node having its own database and outreach network. The nodes, which form the components, are those responsible for (i) Planning, (i) Water Resources; (iii) Water Supply Services, (iv) Sanitation, (v) Irrigation. Water Supply Services and Sanitation services will develop a joint M&E system and databases. Annex 2 illustrates the M&E system organogram and flow of information from district, town and basin to the Ministry which will have its central database within the Planning Department and on to the ultimate users. The departments or nodes each have rudimentary M&E systems that they have been developed over the years but are now faltering and lack harmonization and coordination. Each of the nodes or departments will actively improve their M&E systems within an overall project framework coordinated and led by the Planning Department.

2.4.2 The M&E system is anticipated to be operational in most of Malawi's 28 districts and cover all water sector activities within the MoIWD and also involving associated Ministries such as those responsible for Health, Environment and National Statistics. Starting with pilots in

selected districts each of the departments will develop their data collection capability either on its own (as in Water Resources covering sub-nodes of surface, ground, quality and resources management) at the water basin level or in collaboration with the District and Municipal/town administrations and their health personnel. one district in each of the three regions and then refined and subsequently rolled out into other districts when the methods and process of the monitoring systems have been well tested and refined during the pilot stage.

2.4.3 Once indicators are harmonized and M&E systems will be developed and tested in pilot districts methods standardized during inception each department will go through a process of consolidation and procedure manuals preparation before reaching out to more districts, towns and basins. Within the project time frame it is anticipated that at least 14 districts (half of the 28 districts) will be covered by M&E system strengthening. Through this process data collation and transfer will be tested, improved, established and staff trained in standardized procedures. Nodal databases will be built to respond to data and information demands by the centre. Overall coordination will be provided by the Planning Department that will itself create a central database into which nodal information will be fed and collated into sector reports and internet formats for the variety of uses ranging from Joint Sector Review to the media.

2.4.4 The project will have five components with four of them representing the various M&E sub-systems as described above and the fifth being Project management. The components include the following:

- **a.** Water Sector Planning M&E Development
- **b.** Water Resources M&E Development
- **c.** Water Supply and Sanitation M&E Development
- **d.** Irrigation M&E Development
- e. Project Management and Coordination

2.4.5 The design of the project is based on the sectors or nodes constituting the components to undertake initial joint planning and then allow these nodes to evolve relatively independently and at different pace of development. However it is important that there is coordination and integration of the nodes at the sector level so that data and information is compatible across the M&E system. This later is achieved through undertaking important joint activities such as the inception phase to allow joint planning, assessment of needs, indicators and development of strategies for all nodes. Other joint activities will be the utilization of M&E information involving preparation of reporting formats.

#### 2.4.6 Water Sector Planning M&E Development

The Planning node shall include the development of a specific data base for planning as well as a central database for the whole sector. Responsibility for coordination of the project lies within the planning node. The main activities include the following:

- i. Rapid assessment of the planning situation and the Joint Sector Review M&E requirements;
- ii. Raise awareness among stakeholders and inform of the project and their roles and

responsibilities;

- iii. Organise a joint inception workshop with all nodes to assess status of M&E and requirements;
- iv. Prepare detailed project workplan and budgets in collaboration with stakeholders;
- v. Build capacity through staffing and training at the central level through training and workshops;
- vi. Create central M&E Planning database and ensure collaboration, harminisation and compatibility of water database with other national databases (HMIS, EMIS, MEDP)
- vii. Prepare Joint Sector Review documentation by combining reports from nodes
- viii. Undertake sector wide Planning by preparing, National and Regional as well as District Strategic investment plans using M&E data and information;
- ix. Develop water sector M&E business plan to cover programme of work and financing beyond the project period;
- x. Disseminate sector information by maintaining sector-wide website and upgrade the resource centre (library);
- xi. Provide data and information for international reporting requirements to include the Country Status Overview coordinated by the World Bank Water and Sanitation Programme; the Global Annual Assessment of Sanitation and Drinking-Water (GLAAS) coordinated by WHO and UNICEF.

# 2.4.7 Water Resources M&E Development

This component comprises the development of M&E systems for surface water, groundwater, water quality and water resources management M&E functions. There is need to update existing sub-sector data bases and make them compatible with other databases in the Department as well as the sector. The main activities include the following:

- i. Undertake rapid assessment of Water Resources situation and determine the status of M&E needs in terms of water resources data and information requirements;
- ii. Undertake joint inception workshop with all nodes;;
- iii. Prepare detailed workplans and budgets in collaboration with project stakeholders;
- iv. Build capacity through training needs assessment and skills upgrading for data managers and data entry clerks at all levels;
- v. Develop improved procedures for data collection, transmission and storage as well as reporting and dissemination;
- vi. Design and develop M&E system for all water resources sub-sectors starting with indicator definitions in accordance with the needs and finally develop data collection, transmission and storage approaches and tools that shall be reviewed in a national M&E workshops;
- vii. Develop reporting formats for the Joint Sector Review process.
- viii. Develop and publish hydrological year book for first year and set up system for publication for subsequent years.

# 2.4.8 Water Supply and Sanitation M&E Development

The Water Supply and Sanitation Services node combines rural water supply, urban water supply

and sanitation. The activities include the following:

- i. Conduct rapid assessment of water supply and sanitation services to determine M&E data and information technology requirements within the scope of the project;
- ii. Select indicators and methods for measurement that is broken into tasks related to reviewing available indicators, consensus building workshops, and harmonization and standardization of indicators and their measurement.;
- iii. Develop initial monitoring methods and procedures then conduct trials in three pilot districts comprising orientation sessions at each level, training staff in monitoring through HSAs, WMAs and VHWCs, data transmission, analysis and storage, feedback and confirmation of methods and the use of best practices;
- iv. Develop rural water supply and sanitation monitoring systems incorporating refinements and lessons from the pilots to nation-wide system comprising the scaling up of M&E in step-wise fashion;
- v. Develop initial urban water supply monitoring methods and processes then undertake monitoring pilots trials in the two cities (Lilongwe and Blantyre) to develop methods that will likely differ substantially from rural measurement and include the all important periurban areas comprising 70% of the urban population;
- vi. Develop initial urban sanitation monitoring methods for the two cities and run pilot trials to test and refine these systems for rolling out in all urban centres;
- vii. Develop robust urban water supply and sanitation monitoring systems by scaling up in the cities and market centres using the indicators and measurement techniques refined in the pilot studies;
- viii. Develop appropriate reporting formats for the Joint Annual Review process.

# 2.4.9 Irrigation M&E Development

- i. Conduct a rapid assessment of irrigation sector and determine the M&E and database requirements within the project scope and referencing what is available;
- ii. Prepare detailed workplan and budget in collaboration with other stakeholders and obtain a consensus on the direction of M&E for the sub-sector;
- iii. Build capacity through training of staff (Irrigation and Extension) in the areas of data collection, analysis, interpretation and management;
- iv. Provide training and support to build irrigation department personnel capacity to store and disseminate Information;
- v. Prepare Procedural and training guidelines for data analysis and management at Divisional level Build capacity at Divisional level to collate and store information;
- vi. Design M&E system for irrigation sub-sector starting with indicator definitions in accordance with the needs and finally develop data collection, transmission and storage approaches and tools that shall be reviewed in a national M&E workshop;
- vii. Conduct Pilot trials of M&E at the district levels and use results to create and refine compatible databases at District, Division and Central levels;
- viii. Utilize data and information to develop national irrigation investment and management plans.

#### 2.4.10 Project Management and Coordination

Project Management function will be ensured by the Planning Department and include the management of project teams coordinate project inputs and provide quality control. The coordination function is particularly important and includes internal coordination and strong working relation with other nodes as well as the external government departments and stakeholders. The activities comprise the following:

- i. Manage project teams and administer inputs and provide quality control
- ii. Develop strong working relationships with other nodes;
- iii. Coordinate with project partners and stakeholders by developing networks and linkages with NGOs, District Assemblies, traditional chiefs and partners;
- iv. Collaborate and coordinate with other Government agencies and departments;
- v. Collaborate with and support other global and regional data and information initiatives such as the Malawi Water Point Mapping, GLAAS and JMP
- vi. Undertake periodic evaluations to draw experiences and lessons for dissemination to other countries
- vii. Prepare and submit Quarterly Progress and Final/Completion Reports
- viii. Prepare institutional arrangement and framework report for sector M&E

#### 2.5 Risks

2.5.1 There are five risks associated with this project. The first relates to the collaborative nature of the project. The Ministry will be called on to work and share information with other ministries. This is in collection of data (particularly in relying on the District Health Surveillance Assistants to collect access and functionality data) and the sharing of results with others, for example the Environmental Affairs Division and the National Statistics Office. The risk of failing to collaborate will be reduced by highlighting the necessity for collaboration, holding orientation meetings and supervision with intra-governmental collaboration being emphasized as a key to success. Thematic Working Groups have already been set-up to support the introduction of SWAp. While M&E was not separately identified as a working group, it is considered by each of the groups as a cross cutting theme. Consideration will be given to creating an M&E Working Group that will serve to inform and strengthen collaboration between departments, agencies and stakeholders involved in the project. This Group will include national and international stakeholders in water sector M&E.

2.5.2 A second risk is in setting project targets too high and too soon. This is reinforced by the fact that the Ministry currently has several vacancies that it needs to fill. Although adequate staff exists to execute the project, it is stretched. Mitigation measures include the conscious identification of gaps and staffing where needed, capacity building through training where required and provision of technical assistance in key areas such as providing oversight and regular monitoring.

2.5.3 A third risk is the sector's possible failure to implement SWAp which would otherwise provide key demands for sector information and reports. Introduction of SWAp is on going, the sector wide working group is now active and is ensuring that momentum is kept up and annual reviews and performance reports are undertaken.

2.5.4 There is a risk that the Ministry may falter in key areas due to lack of experience, understanding and commitment to its new M&E system. The MoIWD M&E system will need full participation of its four separate departments and the Planning Division. As such it is complex and demanding in terms of inter-departmental working relationships. This risk will be mitigated through provision of adequate technical assistance and supervision.

2.5.5 A fifth risk is the possible reduction in priority given to the water and sanitation sector combined with inadequate resources from Government to continue M&E implementation beyond the project. This risk is low in that, under SWAp, it is currently receiving the largest external support budget of any sector. In addition the newly elected government is demonstrating continued support for the sector. In order to ensure that the government provides adequate resources for M&E, the project will develop a business plan for government financing after project completion.

#### 2.6 Cost and Financing Plan

2.6.1 The total cost of the project is estimated at Euro 2.218 million (equivalent to US 3.083 million). The Project will be financed by an AWF grant of Euro 1.894 million (USD 2.631 million) and a contribution of Euro 0.325 million (USD 0.452 million) from the Government of Malawi in the form of taxes and duties, staff time, labour and provision of office space and utilities.

No.	Component	Amount (EUR '000)			
		AWF	GOM	Total	
1	Water Supply Services M&E Development	611	80*	691	
2	Sanitation Services M&E Development	213	50*	263	
3	Water Resources M&E Development	396	90*	486	
4	Irrigation Services M&E Development	303	60*	363	
5	Planning M&E System Development	176	45*	221	
4	Supervision, Project Management Monitoring, Reporting and provision of TA	194	-	194	
	Total	1,894	325	2,218	

#### Table 1. Project Cost by Component

\*estimated

#### Table 2 Cost by Categories of Expenditure (EUR '000)

	Category of Expenses	AWF	GOM	Total Cost
1	Works	0	0	0
2	Goods	398	68	466
3	Services	1,496	257	1,753
	Total	1,894	325	2219

#### **3 IMPLEMENTATION**

#### 3.1 Recipient

The recipient of the project grant will be the Government of Malawi, represented by the Ministry of Finance. The Execution Agency will be the Ministry of Irrigation and Water Development (MoIWD). The MoIWD's Departments of Water Resources, Water Supply Services, Sanitation, Irrigation and Planning will act as sub-project nodes to undertake the project relatively independently in building their separate M&E systems and databases. The Departments will be responsible for their workplan, implementation and budget. The Planning Department will coordinate the activities of all other departments.

#### 3.2 Project Organization and Institutional Analysis

3.2.1 At the Regional and District level, where data will be collected and collated, staff posted to the regional and districts will provide required services to all the Departments in obtaining data. This calls for coordination and collaboration between the Departments. For example the Surface Water and Water Quality Divisions of the Water Resources Department and the Water Supply Services Department will use the District based Water Monitoring Assistants (WMA) for data collection and data verification and analysis. At the District level the District Water Officer (DWO) now operating within the District Assembly Administration will work closely with the District Coordination Team (DCT) and the District M&E Officer.

3.2.2 The project will utilise existing structures at the District level to collect data. The District Health Surveillance Assistants (HSA) are already collecting valuable water and sanitation information at Enumeration Area and Group Village levels. They will be the primary data collectors with some minor changes to their regular reporting forms. Data will be collated and analysed at District level by the DWO and M&E officer. This calls for collaboration between these stakeholders. A recent pilot in Machinga District has demonstrated that such collaboration and coordination can be achieved with valuable results in terms of data collection.

3.2.3 The administration and institutional set up of the Ministry is in place, is functioning and is capable of administering the project. Administration personnel have been identified within all Departments and the Planning Division. Human Resources are available although stretched at the moment. They will be augmented and supported through consultants in specific areas requiring

technical assistance. The Ministry will require transport support in the form of vehicles that have been judiciously allocated and kept to a minimum by maximizing use of existing transportation facilities. Data transmission will use email which is an improvement from manual methods such as postal transmission. It is envisaged that as capacity in ICT improves over the medium to longterm, data transmission could be upgraded to networking. Offices within the Ministry and regions are adequate although furniture and computers and software will be required. All computer software will be basic and off-the-shelf with a minimum of programming required thereby reducing external technical support in debugging software. At District level, computers will be avoided where possible in view of past experience with their frequent failure resulting from the Districts' inability to maintain them virus free at that level. Where they must be introduced into districts, their introduction will be carefully studied and solutions found to ensure their maintenance and sustainability.

3.2.4 The Planning Division of the MoIWD will act as coordinator working with the Departments (nodes) as a team. There shall be nodal focal persons (Coordinators) who shall expedite implementation of M&E development at the node and the Project Coordinator at the Planning Department will play the liaison role among all the nodes. The nodes will be relatively independent in building their separate M&E systems and databases. The Regions will participate as collation, analytical and storage sub-nodes for the data from the districts/basins and the centre. The Districts will function in their regular capacity collecting, collating and transmitting the data. Sector Review Reports will be prepared by each department and consolidated by the Planning Department. NGOs such as WaterAid and Training Support for Partners (TSP) will provide support in the form of Water Point Mapping investigations and training respectively.

3.2.5 Due to limited capacity with implementation, technical assistance in the form of an individual consultant will be recruited to provide back-up support under contract to the Ministry. The Finance Department will allocate a dedicated accountant to account for the project expenses and receipts from the grant.

3.2.6 The Steering Committee for the NWDP chaired by the Office of the President and Cabinet and including representatives of the MoIWD and its Water Boards, MoF, and MDPC among other relevant ministries will be the steering committee to provide oversight at policy level for this project. Day to day coordination of project activities will be supported by an M&E Project Committee constituted of representatives of the implementing departments and agencies.

3.2.7 A Water Sector M&E Working Group will be set up to provide intellectual guidance and strategic direction in the implementation of the project. The Working Group will be advisory and shall review plans, strategies and documents prepared and provide clearance for approval by the Steering Committee. The Working Group will be composed of representatives of the MoIWD, Water Boards, Ministries of Local Government, Economic Planning and Development, Health and Civil Society and representatives of key international players in the M&E including UNICEF and Water Aid. This working group is necessary due to the need to collaboratively review plans and strategies and outputs on a regular basis. These are tasks that cannot adequately be ensured by the Steering Committee, which is at the highest political level.

## 3.3 Project Implementation Plan (PIP):

The project will be implemented over a period of 24 months, commencing in January 2009 and to be completed in December 2011. The project is expected to be submitted for approval in December 2009.

	Responsible Agency	Start	End
Grant approval	AWF		December 2010
Signature	AWF/MoIWD	January 2010	March 2010
Effectiveness		April 2010	May 2010
Fulfill Conditions			
Declaration			
Procurement			
Issue General and Specific Procurement Notices	MoIWD	January 2010	January 2010
Procurement of Goods	MoIWD	February 2010	May 2010
Consultancy Contracts	MoIWD	March 2010	May 2010

#### Table 4. Implementation Plan

#### 3.4 Procurement Arrangements

3.4.1 All procurement of goods and consulting services financed by the AWF grant will be in accordance with the Bank's *Rules of Procedure for Procurement of Goods and Works*, or as applicable, *Rules of Procedure for the Use of Consultants*, using the relevant Bank Standard Bidding Documents. Derogations to the Bank rules as provided in the AWF Operational Procedures for fast track purposes will be applied where deemed more efficient. The MoIWD, in its capacity as execution agency shall be responsible for undertaking procurement actions.

#### Goods

3.4.2 Procurement of goods will involve four contracts for the acquisition of project vehicles [Euro 197,122] to be used for coordination and for the departments/organisations acting as nodes to the M&E system; the supply of critical equipment for water resources data generation [Euro 5,036]; the supply of computers for the storage and analysis of data [Euro 126,979]; office equipment, stationery and supplies [Euro 69,351 in aggregate]. These goods are readily available off-the-shelve in the country and they will be procured through Shopping.

# **Consulting Services and Training**

3.4.3 Consulting services are required for launch studies; development of M&E Systems; the preparation of guidelines and manuals; and the organization of training sessions and workshops.

Other consulting services will be for the development of templates for information dissemination and preparation of knowledge pieces. The selection procedure for these services will be based on the comparability of technical proposals and selection of the lowest financial offer amounting to [Euro 355,242 in aggregate]. For contracts with value below Euro 20,000, including organisation of workshops and seminars, Direct Negotiation procedures will be applied, using the services of individual experts, NGOs, specialized national institutions, etc. This is because such service providers have adequate knowledge of the subject matter and the social systems, i.e. single sources of expertise. Technical assistance will also be provided for 18 months to support the Planning Department and other nodes in project coordination, management and execution [Euro 194,428 in aggregate]. The services will be procured through short listing of qualified Consultants using Quality and Cost-Based Selection (QCBS).

3.4.4 The present project is the first national M&E project under the AWF pan African M&E framework and constitutes a pilot for learning and distilling of knowledge. Consultancy services will be required for documenting lesson learning during implementation and impact evaluation at completion of the project. The purpose of this activity is to build-on and enrich the AWF Pan African M&E framework for replication in other countries. The level of effort for this service is about 80 person days under the project and the recruitment will be made through a short list of qualified firms using QCBS.

3.4.5 The procurement arrangements are summarized in Table 3 below. Consultancy services for all components will be procured as individual packages due to the need to give each of the M&E nodes independence in the development of their M&E systems. Consultancy services will be procured through Short Listing of qualified consultants using QCBS. Technical Assistance required to support the Project Implementation Team will be sourced through short listing of Consultancy firms and selection based on QCBS.

#### **Review Procedures**

3.4.6 Given the numerous contracts of small value all agreements below Euro 20,000 will be subject to Post Review procedures. Procurement documents, including solicitations of price quotations, evaluation sheets and contract awards will be kept at the MoIWD for periodic review by Bank supervision missions and the project Auditor.

	Cost in EUROs								
Category	ICB NCB		Shopping	Other	IC	Short List (QCBS)			
Goods									
Motor vehicles			197,122						
Hydrometric Equipment			5,036						
Computers and Accessories			126,979						
Office equipment and supplies			69,351						
Sub Total			398,488						
Consultancy Services									
Studies						132,014			
Trainings and preparation of guidelines and manuals						223,228			
Use of M&E & Lesson learning and Impact evaluation						41,403			
Technical Assistance Specialized						544,192			
Services Sub Total						940,837			
Sundry Expenses									
Miscellaneous				554,619					
Expenses									
Subtotal				554,619					
Grand Total			398,488	554,619		940,837			

# Table 3. Procurement Arrangements (Amounts in EUR '000)

#### 3.5 Disbursement Arrangements and Expenditure Schedule

3.5.1 The MoIWD will open a Special Account denominated in EURO in a bank acceptable to the AWF for the transfer of funds from the AWF grant. Funds will be deposited in the Special Account, which will be replenished on the condition that the preceding advance has been utilized and justified up to at least 50 percent and that the following advance has been fully justified in accordance with the work plan for the following period.

#### 3.6 Financial Management Capacity, Reporting and Auditing

3.6.1 The project accounts will be managed by the MoIWD which has adequate relevant experience in the management of externally funded projects. An Accountant will be appointed to manage funds received from the AWF. Reports will include accounting for expenditures and as well prepare requests for reimbursement.

3.6.2 The project will be subject to the normal internal audit of the MoIWD financial management system. In addition, the AWF will recruit auditors to audit the Project's financial statements annually. Audit of the project shall include the use of the special account and attestation that: i) the requests for replenishment of the Special Account submitted are consistent with relevant information, ii) the internal controls and procedures used for their preparation, are reliable enough to justify the requests for replenishment, and iii) the goods and services financed from the special account have been received by the project.

#### 3.7 Monitoring, Evaluation and Performance Measurement Plan

3.7.1 The project will be monitored through four special technical assistance missions at six months intervals plus one at conclusion of the inception phase to review detailed workplans and confirm arrangements for project management, procurement and financial reporting. Each will trigger release of funding tranches. Quarterly reports prepared by the MoIWD will be submitted to AWF during the project that will be used as the basis of monitoring progress against scheduled targets. A series of technical reports will be written and submitted on dates illustrated in the schedule. These include reports on (1) standardized indicators and methods of measurement, (2) guidelines for data collection, (3) reports presenting initial sector status or baseline, (4) institutional framework for M&E and its strengthening, (5) results of pilot trials and (6) the completion report covering the entire project and its output/outcome results.

#### **Performance Measurement**

3.7.2 Indicators relevant to outputs listed in the LFA are as follows:

- i. Harmonized indicators: agreed-upon standardization of sector indicators for all four departments as reported in the report on standardized of indicators;
- ii. Pilot M&E trials: completion of pilots and output results as reported in reports on pilots which will include conclusions as to methods for measurement, transmission, data storage and analysis;
- iii. Reliable M&E systems: evidenced by completion of the baseline or benchmarking of the

sector as reported in the report presenting the initial baseline or sector status.

- iv. Institutions and personnel strengthened in M&E: capacity building and training of sector personnel at central, regional and district levels as reported in the institutional framework and strengthening report that will provide comparisons of baseline and post-project levels of human resources and institutional capacities;
- v. Comparisons of present-day monitoring networks with those achieved through the project;
- vi. District Strategic Investment Plans: completion of DSIPs for districts in which the M&E system has been established as evidenced by the DSIP reports incorporating M&E results; and
- vii. Technical reviews and performance reporting as presented in all progress and technical reports.
- 3.7.3 Indicators relevant to outcomes will be measured during the second year of the project:
  - i. Strengthened sector institutions and personnel: the functions and efficacy of trained staff on their jobs as reported in the completion report;
  - ii. Robust, reliable and sustained sector M&E systems: the operational capacity, effectiveness and reliability of the M&E systems established during the project measured by the availability, accuracy, regularity, dissemination and use of the data and information generated as reported in the completion report; and
  - iii. Effective use of M&E data and information for sector planning and management: as measured by the effective use of information for managing, planning and improving services delivery and water management at district/basin level; contributions to the Joint Sector Reviews; improved sector efficiency and responses to Parliament at central level.

# 4 **PROJECT BENEFITS**

#### 4.1 Effectiveness and Efficiency

4.1.1 During the process of developing the M&E System, focus will be made on establishing coherence among strategies and harmonizing water data measurement in all related water and sanitation sectors. Collaboration amongst actors and enhancing the capacity and strengthening of national, regional and local institutions is a major challenge for Malawi and will be addressed on the formal and non-formal levels in the M&E system. A coherent M&E framework that addresses the needs of sustainable data and information management in the water sector planning and reporting will be designed thus ensuring the national development effectiveness.

4.1.2 The availability of reliable and adequate data, information and knowledge on water and sanitation will lead to effective planning and implementation of optimum solutions and ensure credible and regular evaluation of impacts as a measure of broader water use efficiency.

#### 4.2 Sustainability

4.2.1 The GOM has ensured that funds have been made available in existing budgets at central,

regional, municipal and district levels for staff and basic data management activities. In addition, the Water Resources Department is receiving funding through Government for improvements in data collection networks and equipment that will benefit the project. There is ample evidence that funds will be made available at the end of the project to continue and sustain M&E activities. Incentives for creating and sustaining the M&E system are now strong within MoIWD as data and information requirements have been reinforced by the demand for data on functionality and access at District level to support decentralised investment programming and maintenance. Also, the demand for information at the centre has been strengthened by the SWAp and Joint Sector Reviews. Measures will be taken during project to continue the financing of the M&E system developed. These include the development of an M&W business plan during the second year for government funding after project completion. The final disbursement will be released only when there is assurance that adequate funds have been made available in government budget to continue with M&E work.

## Institutional aspects

**4.2.2** The project aims to strengthen institutional capacity for water sector data and information generation, collection, storage and analysis to support critical decision making in planning, investment operations and maintenance of water resources services provision. A major activity in the project is capacity building in M&E development and management. At the end of the project therefore all relevant stakeholder participating institutions will be in a position to continue the management of M&E data and information started by the project. It is anticipated that when the benefits of M&E are demonstrated, incentives will be created in the various institutions to allocate sufficient internal funds to finance M&E beyond the project period.

# **Gender Aspects**

4.2.3 Gender equality will be addressed in accordance with the National Gender Policy. This will be both in terms of its mainstreaming in sector delivery, and within the M&E system itself. Data will be collected on gender equality (GE) aspects of water and sanitation planning and delivery. Gender sensitive indicators for gender balance in WUCs, WPCs and VHWCs will be used along with measurement of women's participation and effectiveness in decision making within these committees. Likewise at district level, women's functional participation will be assessed and reported upon. This pertains particularly to gender balance and participation in the DCTs, DWTs and District Assembly planning and budgeting for the sector.

4.2.4 Within the M&E system itself, gender balance will be sought in staffing at all levels. It is noted that the Principal Secretary is a woman and women currently hold a significant number of positions within the Water Resources Department. Other departments however, are gender imbalanced with few women occupying professional and/or decision making roles. Wherever possible these imbalances will be addressed in staffing of positions within the M&E system.

# **Knowledge Building**

4.2.5 The project is the first national level effort at implementing the AWF pan African water sector M&E framework and therefore constitutes a pilot endeavour in that regard. It will therefore serve to generate lessons and knowledge under the framework for replication in other countries. Consequently, indicators will be defined for the design and implementation of national

water sector M&E systems, data will be collected and lessons will be distilled and documented for use in other countries. These lessons will centre on the architecture of water sector M&E system, the role of various stakeholders and the utilisation of M&E system data and information in water sector development and management.

# 5 CONCLUSIONS AND RECOMMENDATIONS

## 5.1 Conclusions

The absence of reliable data, information and knowledge on water and sanitation has hindered the efficient and sustainable development of Malawi's water sector. The demand for data and information has become an imperative when the government adopted SWAp and Joint Sector Reviews. Consequently the establishment of a robust and comprehensive water sector M&E system that has national consensus is opportune and will contribute to water sector development planning and management.

# 5.2 Conditions precedent to entry into force of the Grant Protocol of Agreement and First Disbursement:

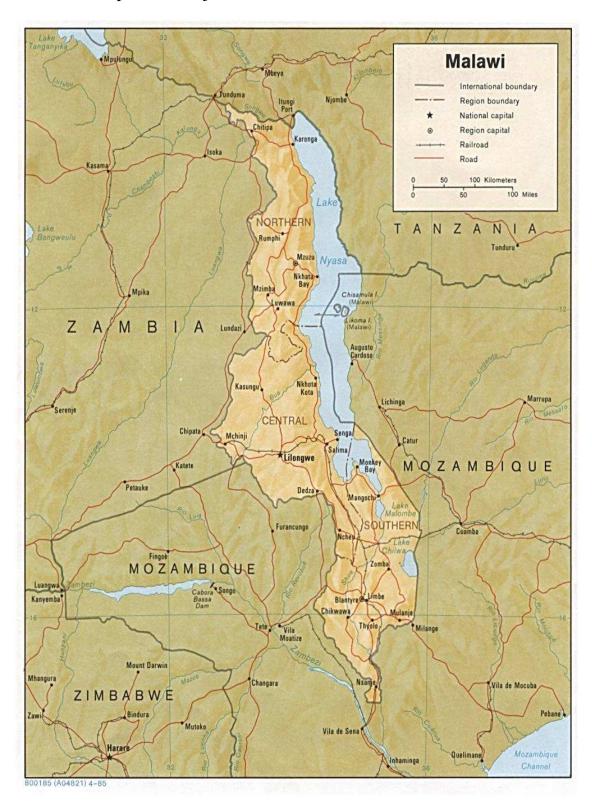
The Grant will enter into force upon signature of the Protocol of Agreement by the Recipient and the AWF. The first disbursement of the Grant shall be conditional upon the fulfilment of the following conditions:

The Recipient shall:

- (a) Provide evidence of the opening of a Special Account at a bank in Malawi into which the AWF grant resources shall be deposited on the request of the Recipient; and
- (b) Provide evidence that it has designated the core project management team which shall include the Project Coordinator, Coordinators for each of the four nodes and the Accountant.

# 5.2 **Recommendations**

In view of the immense benefits of the proposed project to the development and management of the water sector and other related sectors, it is recommended that the AWF approves a grant not exceeding EUR 1,894 million to the Government of Malawi to finance the project described herein.



Annex 1. Map of the Project Area

# **Annex 3 Project Implementation Schedule**

Strengthening Water Sector Monitoring and Evaluation Project Schedule

Deliverable: Continuous Activity: Periodic Activity: Year Year 2 1 2 3 4 5 6 7 8 9 10 11 12 1 2 3 4 5 6 7 8 9 10 11 12 100 Inception Rapid Assessment Confirm operational strategies and prepare workplan 200 Capacity Building **Build Capacity for Monitoring Pilots** Build Central Capacity to Store and Disseminate Information Build Capacity at Regional/Zonal Level to Collate and Store Information Build Capacity at Distict/Ward Level to Coordinate Data Collection Build Capacity of Data Collectors & Community Based Organizations to Collect Information 300 M&E Systems Development Select Harmonized Indicators and Methods of Measurement **Conduct Monitoring Pilots** Analyse Pilots and Standardize Indicators, Methods, Analysis, Transmission & Storage Scale-up Monitoring Systems Nation-wide Urban Water Supply Services Monitoring Systems Pilots (Blantyre, Lilongwe & Mzuzu) Scale-up Urban WSS Monitoring Systems M&E Utilization in Planning and 400 Management Prepare District/Urban Strategic and Investment Plans for Water Supply & Sanitation Development Expenditure Tracking, Audits and Efficiency Studies Technical Reviews and Performance Reporting for Joint Sector Reviews Planning and Budgeting 500 Project Management Strengthen Offices, Systems, Communications and Manage Inputs Coordinate with project partners and stakeholders Procure and contract equipment, supplies and services Prepare and presents reports Prepare and present Inception Report incorporating a detailed working plan and schedule Prepare and submit Quartery Progress and Final/Completion ٨ Reports Prepare report on standardized monitoring indicators, methods and framework Prepare and test training and operational manuals and promotional materials Prepare Baseline Report benchmarking sector status Prepare report on M&E institutional framework strengthening à Prepare report on pilots and implemenation plans for scaling ▲ up M&E Supervision missions

Annex 4. Project Work Breakdown Structures

# Table 4.1: Work Breakdown Structure - Planning M&E Development

100	D Inception 200 Capacity Building		300	M&E Systems Development	40	00 M&E Utilization in Planning & Management	50	0 Project Management
		OUTCOME 1: Strengthened institutions for Sector M&E	OU.	COME 2: M&E Systems Development for Planning		OUTCOME 3: Use of M&E Data and Information in Sector Planning and Management		
110	Rapid Assessment	210 Build Capacity at Central Level	310	Select Indicators and Methods of Measurement	410	Prepare Joint Sector review documentation including Technical Performance Reports	510	Establish Offices and Manage Inputs
	111 Update of WSS Joint Sector Review	211 Orient central planning staff in the M&E system		311 Assist nodes in consensus building around standardized harmonized indicators and methods		411 Combine node reports and data into JSR Reports		511 Manage project team and administer inputs and provide quality control
	112 Assess data availability in the subsidiary data base	213 Train central staff in M&E system operation within Planning Division including database operation		312 Attend National M&E Workshops to review M&E approaches, methods and indicators and achieve consensus.		412 Collaborate with nodes to report on prformance		512 Provide accounting, financial managemen and reporting for the M&E project
	113 Raise awareness among stakeholders and inform of the project and their roles and responsibilities in it	214 Train in Techical Performance Review report collation and writing				413 Prepare annual Reports		513 Develop strong working relationships with other nodes and stakeholders
		215 Conduct study tours to Uganda DWA and NWSC to review M&E systems and JSR processes				414 Provide reliable and accurate information to management in response to questgions from the media and Parliament		
120	Confirm operational strategies and prepare workplan		320	Create Central M&E Planning Database	420	Financial Tracking, Audits and Monitoring	520	Coordinate with project partners and stakeholders
	121 Prepare detailed workplan and schedule			321 Design computerized database for collation of nodal data and information using basic sustainable software		421 Conduct overall review of sector budgets, allocations, revenues and expenditures for existing projects/programs including Public Expenditure Reviews		521 Develop networks and linkages with NGOs, District Assemblies, traditional chiefs and partners
	122 identify and acquire necessary resources to carry out project			322 Design and install systems of reports preparation that is not dependant on computerized database as backup		422 Compare physical progress with progress targets and expenditures		522 Collaborate and coordinate with other Government agencies and departments
	123 Write workplan in collaboration with project stakeholders/prepare inception report, present it at workshop to sensitize stakeholders and build agreement			323 Ensure harmonization and compatability of water sector database sith others (HMIS, EMIS and MEDP Frameworks)		423 Undertake expenditure tracking studies		
	124 Obtain approval of workplan, budget and schedule from AfDB			324 Ensure collaboration and harmonization with NSO methodologies, analyses and information such as access		424 Under take value for money audits	530	Procure and contract equipment, supplies and services
	_		·	_		425 Identify and agree on 'undertakings' for sector improvement on an annual basis		531 Sub-contract for training services to local trainers and training organizations
						426 Identify lessons learned leading to strategy and policy refinement		532 Design, tender and manage contracts with implementation partners and consultants as required
					430	5		533 Procure supplies and equipment
						431 Prepare Regional, Urban and National Strategic Investment Plans for Water Supply	540	
						<ul> <li>432 Assist in refining national water development strategies and policy</li> <li>433 Assist in preparing budgets, allocation of resources and development of Mid-Term Economic Framework (MTEF)</li> </ul>		<ul> <li>541 Prepare and present Inception Report incorporating a detailed working plan and</li> <li>542 Prepare and submit Quartery Progress and Final/Completion Reports</li> </ul>
					440			543 Prepare Institutional Arrangement and Framework Report for sector M&E
						441 Design, establish and maintain a sector-wide website providing goivernment a public with sector information		
						442 Disseminate sector information through the above reports and processes		
				2		443 Upgrade the library to effectively responsed to requests for sector information through on-site computers, the website and hard-copy in the library		
				3				

# Table A4.2 WBS - Water Supply and Sanitation Services M & E Development

100	Inception	200	Capacity Building	300	M&E Systems Development	400	M&E Utilization in Planning and Management	
			OUTCOME 1 Strengthened institutions for sub- Sector M&E		OUTCOME 2 Rural & Urban Water Supply and Sanitation M&E Systems		OUTCOME 3 Use of M&E Data and Information in Sector Planning and Management	
110	Rapid Assessment	210	Build Capacity for Monitoring in 3 Pilot Districts- One per Region	310	Select Indicators and Methods of Measurement	410	Prepare District Strategic and Investment Plans for Rural Water Supply & Sanitation Services development	
	111 Update of Sanitation & Hygiene Joint Sector Review		211 Orient staff at Central, Regional and District levels in M&E system for the Pilot Districts Monitoring		311 Review monitoring experience, and compare potential methods and resources		411 Assess functionality as the basis of a responsive repair program	
	112 Carry out a Quick Baseline Srrvey to identify various facilities and their current status		212 Train District Staff (water, waste management and health) and Coordination Teams in data collection, coordination and basic analysis		312 Hold National M&E Workshop to review M&E approaches, methods, tools and indicators (water, wastewater, solidwaste) and achieve consensus.		412 Regularly determine access and functionality across the Districts and to provide real time sector status information.	
	113 Hold workshop with Sanitation and Hygiene Promotion stakeholders to assess current M&E status		213 Train data collectors at Community level (HSAs, WMAs) and selected others (VHWCs, TA, GVH) in monitoring		313 Confirm collection and analysis approahces, indicators, methods and personnel with stakeholders		413 Develop Annual District Strategy and Investmet Plans (DSIP)	
	114 Determine M&E and database needs in line with scope of this project		214 Train Regional and Central staff in M&E data collection, processing, analysis, and storage for purposes of 3-Pilots		314 Harmonize coverage (MIWD/District) and access(HH survey) indicators, methods, analysis and levels for verification		414 Provide rational responses to ad hoc requests for water and sanitation service improvements using up-dated local access information.	
	115 Create and Raise awareness among stakeholders and inform of the project and their roles and responsibilities in it				315 Refine agreed upon indicators, methods and institutional framework and Reporting for use in M&E Distict pilots			
120	Confirm operational strategies and prepare workplan	220	Build Central Sanitation & Hygiene Promotion Department Capacity to Store and Disseminate Information	320	Conduct Monitoring Trials in 3-Pilot Districts	420	Financial Tracking, Audits and Monitoring	
	121 brainstorm on the Options for setting up the system, basic infrastructure setup, mode of data/information transmission and appropriate tecnologies		221 Identify SHP officers as focal point for M&E at central level		Hold orientation workshops for Centre, Regional and District staff (3days, 25part.)		421 Conduct overall review of WS & S budgets, allocations, revenues and expenditures for existing projects/programs	
	122 Prepare detailed workplan and schedule		222 Prepare procedural and training guidelines for data collection, processing, analysis and management at central level		322 Train district staff in monitoring by HSAa, WMAs and VHWCs including GPS, WPM and analysis (3d, 29 part.)		422 Compare physical progress with progress targets and expenditures	
	123 Identify the necessary resources to carry out project		223 Orient Department staff in M&E system and its efficient and effective use		323 Train community and organizations in participatory monitoring (3d, 1d 25part)		423 Undertake expenditure tracking studies	
	<ul> <li>Project</li> <li>124 Write and present workplan in collaboration with project stakeholders and prepare inception report</li> </ul>		224 Train M&E staff in computer and SHP and WSS database use and updating		<ul> <li>324 Set up data analysis and storage in 3 pilot Districts and Regions (Selected Distrits + Blantrye &amp; Lilongwe)</li> </ul>		424 Under take value for money audits	
	125 Obtain approval of workplan, budget and schedule from AfDB		225 Train M&E staff in coordination, quality assurance, data analysis and report preparation		325 Coordinate and implement pilot monitoring trials		425 Conduct technology cost effectiveness studies using lifetime and unit costs derived from monitoring information	
	126 Convene a Conseus Building Worksop with the Stakeholder to strategize way forward and Implementation Approach		226 Train centre staff in Water Point and Sanitation Mapping methodology, analysis and use		326 Prepare pilot trial report identifying lessons learned and establishing monitoring and analytical methods			
	127 Acquire the necessary resources to carry out project		227 Review Data/Information Tools and Equipement, and agree on common methods of collection, processing, analysis and Reporting		327 Conduct workshop at centre presenting results and confirming methods (1d, 31p)	430	Technical Reviews and Performance Reporting	
500	Project Management	230	Build Capacity at Regional Level to Collate and Store Information	330	Develop RWS&S Monitoring Systems Nation- wide		431 Assess distribution of access and services provision.	
			231 Establish focal point for M&E coordination and oversight at Regional level		331 Design/create compatible databases at District, Region and Central levels based on Excel		432 Determine common causes of WS delivery failures (management, O&M, technology, design etc) enabling remedial action	
510	Establish Offices and Manage Inputs		232 Prepare procedural and training guidelines for data collation and management at Regional level		332 Set up data collection, proceesing, analysis and storage systems across Northern Region		433 Undertake efficiency studies (meeting needs and achieving equitable distribution of services)	
	511 Manage project teams and administer inputs and provide quality control		233 Train Regional M&E officers as trainers and to oversee Districts' data collection, processing, analysis and assure its quality		333 Set up data collection, processing, analysis and storage systems across Central Region		434 Prepare Annual WS Sector Performance Reports drawing on District and regional data and reporting	
	512 Identify and Recruit Sanitation and Hygiene Promotion Coordinating teams and offices at central and regional levels		<ul> <li>234 Conduct training of Regional M&amp;E officers as trainers in data collection</li> </ul>		334 Set up data collection, processing, analysis and storage systems across Southern Region		435 Undertake Annual Joint Sector Performance review using monitoring data	
	<ul> <li>513 Provide accounting, financial management and reporting for the M&amp;E project</li> <li>514 Develop strong working relationships with Districts health, M&amp;E, planning and environmental departments</li> </ul>		235 Train Regional staff in Water Point & Sanitation Mapping methodology, analysis and use		<ul> <li>335 Establish data transfer, analysis, storage modes, and Reporting at the centre</li> <li>336 Initiate monitoring system in three Regions' pilot Districts in a phased manner</li> </ul>		<ul> <li>436 Identify and agree on 'undertakings' for sector improvement on an annual basis</li> <li>437 Identify lessons learned leading to strategy and policy refinement and document the same</li> </ul>	

### WBS - Water Supply and Sanitation Services M & E Development - continued

#### 520 Coordinate with project Partners and Stakeholders

- 521 Develop networks and linkages with NGOs, District Assemblies, traditional chiefs and partners
- 522 Collaborate and coordinate with other Government agencies and departments

#### 530 Procure and Contract Equipment, supplies and Services

- 531 Sub-contract for training services to local trainers and training organizations
- 532 Design/tender/manage contracts with implementation partners and consultants as required
- 533 Procure supplies and equipment

#### 540 Prepare and presents reports

- 541 Prepare and present Inception Report incorporating a detailed working plan and schedule for approval
- 542 Prepare and submit Quartery Progress and Final/Completion Reports
- 543 Prepare Report on Standardized Monitoring Indicators, Methods and Framework
- 544 Write, test and use manuals and promotional materials
- 545 Carry out Baseline Survey/Prepare Baseline Data Report that benchmarks Sanitation & Hygiene Promotion Initiaves and Programmes
- 546 Prepare Institutional Arrangement and Framework Report for SHP sub-sector M&E
- 547 Prepare Report on Pilot Trials & Implemenation Plans for scaling up pilot M&E trials to 3 Regions and 24 Districts

#### 240 Build Capacity at Distict Level to Coordinate Data Collection

- 241 Identify focal M&E Officers at District level and Prepare training manual and guidelines for district level monitoring and basic analysis of data
- 242 Orient District Cordination Teams and select focal coordinator (DMO or DWO) for water, and waste monitoring
- 243 Conduct training in data collection, processing and its coordination and analysis at distict level (HSAs, WMAs, WMOs)
- 244 Conduct annual refresher courses in monitoring, data collection, processing, analsis and management
- 245 Review existing Tools for collection of Data to ensure Simplicity and User - friendliness (and incorporate SHP issues)

#### 250 Build Capacity of Community and its Organizations to Collect Information

- 251 Identify focal M& E Officers at Community level, Prepare manuals and training courses in monitoring
- 252 Assess and where appropriate Strengthen and train VHWCs, WUAs and WPCs; in addition to the VGHs and VH as appropriate in monitoring

#### 340 Urban Water Supply Services and Sanitation Monitoring Systems Pilots

- 341 Develop methods and procedures for planned area and peri-urban water supply monitoring using standardized indicators
- 342 Orient, train and equip M&E staff for pilots
- 343 GPS water kiosks in pilot areas, survey household sample, map satellite imagery
- 344 Conduct satellite imagery survey and analyse for WS access
- 345 Estimate WSS & S access in settled pilot areas from HC records and satellite imagery of HH
- 346 Verify access estimates in the field through sample HH surveys

#### 350 Develop urban WSS & S Monitoring Systems

- 351 Esrtablish databases for Lilongwe and Blantyre
- 352 GPS and map water kiosks and distribution networks
- 353 Conduct satellite imagery survey of unplanned areas and analyse for WS & S access
- 354 Estimate WSS & S access in settled pilot areas from HC records and satellite imagery of HH
- 355 Verify access estimates in the field through sample HH surveys

#### 360 Solid and On-Site Waste Management (Lilongwe, Mzuzu and Blatyre)

- 361 Develop methods and procedures for planned area and peri-urban area monitoring using standardized indicators
- 362 Orient, train and equip M&E staff for pilots
- 363 GPS Dump Sites, Toilets and Septic Tanks in pilot areas, survey household sample, map satellite imagery
- 364 Conduct satellite imagery survey and analyse for WS access
- 365 Estimate Dump Sites, Toilets and Septic Tanks access in settled pilot areas from HC records and satellite imagery of HH
- <sup>366</sup> Verify access estimates in the field through sample HH surveys
- **370** Develop Solid and On-Site Waste Management 371 Esrtablish databases for Lilongwe and Blantyre
  - City Assemblies 372 GPS and map GPS Dump Sites, Toilets and Septic
    - Tanks distribution 373 Conduct satellite imagery survey of unplanned areas and analyse for GPS Dump Sites, Toilets
    - and Septic Tanks access
       <sup>374</sup> Estimate GPS Dump Sites, Toilets and Septic Tanks access in settled pilot areas from HC records and satellite imagery of HH
    - 375 Verify access estimates in the field through sample HH surveys

### Table A4.3 Work Breakdown Structure - Irrigation M&E Development

			5	•			
100	Inception	200	) Capacity Building	300	0 M&E Systems Development	400	M&E Utilization in Planning and Management
		ou	TCOME 1 Strengthened institutions for Sector M&E		OUTCOME 2 Irrigation M&E Systems	OU.	TCOME 3 Use of M&E Data and Information in Sector Planning and Management
110	Rapid Assessment	210	Build Capacity for Monitoring in 3 Pilot Districts	310	Select Indicators and Methods of Measurement	410	Prepare Irrigation Plans
	111 Update available information on irrigation		211 Orient staff on the M & E ( Central, Division, Districts and sections)		311 Determine indicators according to data needs		411 Develop Investment Plans according to potential
	112 Determine the M&E and database in line requirements with the scope of the project referencing to what is available		212 Train Staff (Irrigation and Extension) in the areas of data collection, analysis, interpretation and management		312 Develop collection approaches and tools		412 Conduct reviews of Investments (Budgets)
	<ul><li>113 Raise awareness among stakeholders on the project and their roles and responsibilities</li></ul>	220			<ul> <li>313 Hold national M&amp;E workshop to review M&amp;E approaches, methods and indicators</li> <li>314 Refine the agreed upon indicators, methods and</li> </ul>		413 Assess progress ( Actual) with planned according to investment plans.
			disseminate Information		institutional framework for use in the districts		414 Conduct physical implementation audits
120	Confirm operational strategies and prepare workplan		221 Identify and Establish an M&E Focal point				415 Analyse the situations and feedback into the cycle determining whether there is value on investments
	121 Prepare detailed workplan and schedule		222 Prepare Procedural and training guidelines for data analysis and management at central level	320	Conduct Monitoring Trials in Pilot Districts	420	Financial Tracking, Audits and Monitoring
	122 Prepare budget based on the workplan		223 Orient staff in M&E system and its use		321 Hold orientation workshops for Centre, Division and District Staff		421 Conduct overall review of Irrigation budgets, allocations, revenues and expenditures for existing projects/programs
	123 Identify and acquire necessary resources to carry out the workplan under the project		224 Train M&E staff in Computer and Irrigation database use		322 Train district staff in monitoring (AIOs, AEDC, AEDO)		422 Compare physical progress with progress targets and expenditures
	124 Adjust the workplan and budget		225 Train staff in coordination, data analysis and report preparation and presentation		323 Train Community Organisations in participatory monitoring		423 Undertake expenditure tracking studies
	125 Present workplan to stakeholders and prepare inception report				324 Set up data analysis and storage in the pilot districts		424 Under take value for money audits
	126 Obtain approval of workplan, schedule and budget from ADB	230	Build capacity at Divisional level to collate and store information		325 Coordinate and implement pilot monitoring trials		425 Conduct technology cost effectiveness studies using lifetime and unit costs derived from monitoring information
	-		231 Identify and establish focal point for M&E coordination at Divisional level		326 Prepare pilot trial report identifying lessons learned and establishing monitoring and analytical	430	Technical Reviews and Performance Reporting
500	Project Management		232 Prepare Procedural and training guidelines for data analysis and management at Divisional level		327 Conduct workshop at centre presenting results and confirming methods		431 Assess Irrigation potential distribution and irrigation services provision.
			233 Train divisional Staff as trainer of trainers to supervise district data collection	330	Develop Irrigation Monitoring Systems Nation- wide		432 Determine common causes of Irrigation services delivery failures (management, O&M, technology,
510	Establish Offices and Manage Inputs		234 Conduct training of Divisional M&E officers as trainers in data collection		331 Design/Create compatible databases at district, Division and Central levels		433 Undertake efficiency studies (meeting needs and achieving equitable distribution of services)
wss	511 Manage project team and administer inputs and provide quality control				332 Set up data collection, analysis and storage systems at Divisional level		434 Prepare Annual Irrigation Sector Performance Reports drawing on District, Divisional and DOI data and reporting.
	512 Inventory Management	240	Build District Capacity to coordinate data collection		333 Initiate monitoring system in Divisions' pilot districts in a phased manner.		435 Undertake Annual Joint Sector Performance review using monitoring data
	513 Manage the M&E system		241 Prepare training manual and guidelines for district level monitoring and basic data analysis		_		436 dentify and agree on 'undertakings' for sector improvement on an annual basis
520	Coordinate with project partners and stakeholders		242 Conduct training in data collection and its coordination and analysis at district level				437 Identify lessons learned leading to strategy and policy refinement
	521 Identify Stakeholders and their roles 522 Establish networks and linkages		243 Conduct annual refresher courses in monitoring data collection and management			440	Planning and Resource Allocation
	<ul> <li>523 Develop a working relationship and have a forum for sharing experiences and information</li> </ul>	250	Build Capacity of Community and its Organizations to Collect Information				441 Use of mapped data for planning and irrigation scheme management at district level
			251 Prepare manual and training course for community level monitoring				442 Prepare District Strategic and Investment Plans (DSIPs)
530	Procure and contract equipment, supplies and services		252 Train WUAs and Scheme management committees in monitoring				443 Prepare Regional and National Strategic Investment Plans for Irrigation Services Development
	531 Sub-contract for training services to local trainers and training organizations		-				444 Prepare budgets, allocate resources and develop Mid- Term Economic Framework (MTEF)
	<ul> <li>Design, tender and manage contracts with</li> <li>implementation partners and consultants as required</li> </ul>						<ul> <li>445 Respond to questions in Parliament and to demonstrate sector development and progress being made towards the MDGs</li> </ul>
	533 Procure supplies and equipment, manage the inventory						446 Refine National Irrigation Development Policy
540	Prepare and presents reports						
	541 Develop a reporting schedule						
1	542 Prepare and submit reports according to schedule						

543 Prepare user manuals and promotional materials

# Table A4.5 Work Breakdown Structure - Water Resources Surface Water M&E Development

100	Inception	200	) Capacity Building	300	M&E Systems Development	400	M&E Utilization in Planning and Management
		OL	ITCOME 1 Strengthened institutions for Sector M&E	OL	JTCOME 2 Surface Water Resources M&E Systems	OU	TCOME 3 Use of M&E Data and Information in Sector Planning and Management
110	Rapid Assessment	210	Improve Database Management of Surface Water	310	Rationalisation of Hydrometric Network and Standardization of Indicators	410	Water Resources Planning & Management
	111 Update of WSS Joint Sector Review		211 Build a database for dams inventory		311 Prioritise stations according to function and other factors like physical factors, data quality and length and rank them		411 Provide responses to data/info requests such as for irrigation, hydropower, Water Resources Board
	112 Hold workshop with Water Supply Services stakeholders to assess current M&E status		212 Orient Division staff on M & E System		312 Hold meeting to review station classification - Primary, secondary, tertiary		412 Provide data and information for infrastructure planning and design
	113 Determine M&E and database needs in line with scope of this project		213 Train regional and district staff on improved hydrological database management system		313 Set standards of operation (data collection intervals, technology, data collectors) accordingly		413 Design dams and irrigation infrastructure
	114 Raise awareness among stakeholders and inform of the project and their roles and responsibilities in it	220	Improve capacity of regional offices to compile, computerise and quality check data		314 Collect data and information	420	Review of Monitoring Systems Performance
120	Confirm operational strategies and prepare workplan		221 Develop e-mail capability for data transmission from district offices	320	Develop Dam Inventory System		421 Assess distribution of stations in the network and their effectiveness
	121 Prepare detailed workplan and schedule				321 Conduct pilot surveys of dams - 3 dams		422 Assess functionality of hardware, software and transmission
	122 identify and acquire necessary resources to carry out project	230	Improved Capacities at District level to Collect and Process Water Resources Data		322 Set up inventory of dams & GIS		423 Determine reasons for problems such as missing data, poor quality data,
	123 Write and present workplan in collaboration with project stakeholders and prepare inception report		231 Hold refresher courses on standing instructions on hydrology for technical officers		323 Transmit information to HQs		424 Verify Hydro Data
	124 Obtain approval of workplan, budget and schedule from AfDB		232 Train district officers on electronic data entry and use of email for data transfer		324 Set up data validation, analysis, storage system for dams information		425 Conduct technology cost effectiveness studies using lifetime and unit costs derived from monitoring information
L					325 325 Verify data through surveys	I	

	WOIK DIEakuowii Structure	- water Resources Surface water		L Development - containdet		
500	Project Management	240 Built Capacity in Flood Monitoring		326 Carry out a review workshop on dam data collection, processing and storage procedures	430	JSR and Annual Reports
		241 Train gauge readers on flood data collection	330	Improved Collection, Processing, Analysis and Storage of Hydrometric Data		431 Data use in preparing Water Resources situation reports for in-country and regional presentations and short term forecasts
510	Establish Offices and Manage Inputs	250 Built Capacity for Inventoring Dams		331 Procure data capture tools and relevant software (GPS, digital cameras)		432 Preparation of hydrological yearbook
	511 Manage project team and administer inputs and provide quality control	251 Train staff in collection of dam inventory data		332 Set up databases in 3 pilot hydrometric districts and revive regional databases		433 Preparation of dam inventory on digitalized maps
	512 Strengthen the Water Supply Services team and offices at central and regional levels	252 Train personnel in surveying dams		333 Prepare report on pilot databases identifying lessons learned and areas that need improvement		-
	513 Provide accounting, financial management and reporting for the M&E project	253 Train Division staff in analysis and storage of data using improved database & GIS for mapping		334 Set up databases in 9 remaining hydrometric districts		
	514 Develop strong working relationships with Districts and city health, M&E, planning and environmental departments			335 Harmonise the regional and HQs datasets		
520	Coordinate with project partners and stakeholders			336 Improve system through quality checks		
	521 Develop networks and linkages with NGOs, District Assemblies, traditional chiefs and partners			337 Routinely back-up for national disaster recovery		
	522 Collaborate and coordinate with other Government agencies and departments			338 Conduct workshop to review data collection, transmission and databases work in pilot districts		
530	Procure and contract equipment, supplies and services		340	Improved Flood Monitoring		
	531 Sub-contract for training services to local trainers and training organizations			341 Recruit more proactive and responsible gauge readers for flood data collection		
	532 Design, tender and manage contracts with implementation partners and consultants as			342 Train communities in two flood prone districts in participatory flood monitoring		
	533 Procure supplies and equipment			343 Create flood database at HQ 344 Verify effectiveness of community traininings and		
540	Prepare and presents reports			manuals and HQ flood monitoring database		
	541 Prepare and present Inception Report incorporating a detailed working plan and schedule for approval					
	542 Prepare and submit Quartery Progress and Final/Completion Reports					
	543 Prepare Report on Standardized Monitoring Indicators, Methods and Framework					
	544 Write, test and use manuals and promotional materials					
	545 Prepare Baseline Data Report that benchmarks water supply services					
	546 Prepare Institutional Arrangement and Framework Report for WSS sector M&E					
	547 Prepare Report on Pilot Trials & Implemenation Plans for scaling up pilot M&E trials to 3 Regions and 24 Districts	Q				

## Work Breakdown Structure - Water Resources Surface Water M&E Development - contunued

100	Inception	200	) Capacity Building	300	M&E Systems Development	4	00 M&E Utilization in Planning and Management	50	0 Project Management
		OL	ITCOME 1 Strengthened institutions for Sector M&E		OUTCOME 2 Water Resources Management M&E Systems		OUTCOME 3 Use of M&E Data and Information in Sector Planning and Management		
110	Rapid Assessment	210	Build capacity in Data Management Skills	310	Improved Procedures for Permit System through Tracking Applications	41	0 Annual Reports	510	Establish Offices and Manage Inputs
	111 Update of WSS Joint Sector Review		211 Conduct training needs assessment		311 Create unique identifer permit numbering system		411 Report on number of clients having permits by type,usage, location ,time		511 Manage project team and administer inputs and provide quality control
	112 Hold workshop with Water Supply Services stakeholders to assess current M&E status		212 Identify resource persons/ training institutions		312 Update old records with new system		412 Provide financial reports on revenue collections		512 Strengthen the Water Supply Services team and offices at central and regional levels
	113 Determine M&E and database needs in line with scope of this project		213 Train data managers & data entry clerks		313 Identify section's systems analyst	42	0 Joint Sector Review		513 Provide accounting, financial management and reporting for the M&E project
	114 Raise awareness among stakeholders and inform of the project and their roles and responsibilities in it	220	Hold workshops on new methodologies		314 Create applicants directory		421 Provide detailed information to the JSR on WRM		514 Develop strong working relationships with Districts and city health, M&E, planning and environmental departments
120	Confirm operational strategies and prepare workplan		221 Discuss and agree on developing of - unique identifer numbering, database backup systems, computersied client	320	Improving Storage and Retrival of information on Permit Applications		422 Identify lessons learned and refine the M&E system for WRM	520	Coordinate with project partners and stakeholders
	121 Prepare detailed workplan and schedule		accounts' status, and clients' geo- reference inventory system		321 Create database system & backup for water resources database		_		521 Develop networks and linkages with NGOs, District Assemblies, traditional chiefs and partners
	122 identify and acquire necessary resources to carry out project		_		322 Create clients' geo-reference system				522 Collaborate and coordinate with other Government agencies and departments
	123 Write and present workplan in collaboration with project stakeholders and prepare inception report				-			530	Procure and contract equipment, supplies and services
	124 Obtain approval of workplan, budget and schedule from AfDB								531 Sub-contract for training services to local trainers and training organizations
	-								532 Design, tender and manage contracts with implementation partners and consultants as required
									533 Procure supplies and equipment
								540	Prepare and presents reports
									541 Prepare and present Inception Report incorporating a detailed working plan and schedule for approval
									542 Prepare and submit Quartery Progress and Final/Completion Reports
									543 Prepare Report on Standardized Monitoring Indicators, Methods and Framework
									544 Write, test and use manuals and

- 544 Write, test and use manuals and promotional materials
- 545 Prepare Baseline Data Report that benchmarks water supply services

# Table A4.8 Work Breakdown Structure - Water Resources -- Water Quality M&E Development

100	Inception		0 Capacity Building DUTCOME 1 Strengthened Water and astewater Quality Monitoring Services	3	800         M&E Systems Development           OUTCOME 2 Water Quality M&E Systems	400	M&E Utilization in Planning and Management UTCOME 3 Use of Monitoring Data and Information in Sector Planning and Management	50	0 Project Management
110	Rapid Assessment	210	Build Capacity in Water and Wastewater Quality Monitoring	3'	10 Creating database at Central and Regional Levels	410	Prepare Water and Wastewater Quality Reports	510	Establish Offices and Manage Inputs
	111 Review and Update of existing data		211 Train Laboratory, Hydrology and Water Resources Board staff at Central and Regional level in field Standard Operation Procedures		311 Identify/Procure a database Consultant		411 Establish pollution hot sports country wide		511 Manage project team and administer inputs and provide quality control
	112 Review of the existing mode in checking data validity		212 Train Laboratory staff in equipment calibration, operation and maintenance		312 Conduct meetings with the Consultant together with Regional Water Quality Laboratories and Stakeholders		412 Establish water quality in boreholes, springs, shallow wells and gravity fed piped water supply schemes country wide		512 Strengthen the Water Quality Services team at central and regional levels
	113 Conduct meetings with Regional Water Quality Laboratories and stakeholders to assess their needs		213 Train Laboratory staff in analytical determinations involved in water and wastewater monitoring		313 Identify/create a comprehensive, menu- driven and user friendly database		413 Establish water quality trend in surface water monitoring stations country wide		513 Provide accounting, financial management and reporting for the M&E project
	114 Review and Update of existing Surface Water Monitoring Stations in line with Stakeholders' needs		214 Train Laboratory staff in Geographical Information System (GIS) and operation of GPS		314 Provide rational responses to ad hoc requests for water quality information using establihed/up-dated database.		414 Provide advisory services on the issues of water and wastewater quality		514 Develop strong working relationships with Regional Water Quality laboratories, Planning Office and the Division's Stakeholders (e.g. Environmental Affiars Department (EAD), City, Town and District Assemblies etc)
	115 Review of existing database system		215 Prepare a training record for each member of staff in the Water Quality services				415 Prepare annual water quality report of water delivered from newly drilled boreholes	520	and Stakeholders
	116 Review of data collection system						416 Undertake annual Joint Sector Performance review using water/ wastewater quality monitoring data		521 Develop networks and linkages with Regional Water Quality Laboratories, NGOs, City, Town & District Assemblies, Ministry of Health, Environmental Affairs Dept. and other partners
	117 Raise awareness among stakeholders, Regional Water Offices, inform them of the project and their roles and responsibilities								522 Collaborate and coordinate with other Government agencies and departments

	Work Breakdown St	ructure - Water Resources	; V	Vater Quality M&E Devel	opn	nent - continued		
1	120 Confirm operational strategies and prepare workplan	220 Build Capacity at Central and Regional level in data Handling and Management	320	Improving data collection System	420	Compliance with drinking and Wastewater Standards Check	530	Procure and contract equipment, supplies and services
	121 Prepare detailed workplan and schedule	221 Train Laboratory staff at Central and Regonal level in data collection, entry, storage and retrieval		321 Revise and update the existing data collection system at Central level		421 Review of methods and procedures for the disposition of identified non compliance		531 Sub-contract for training services to Training Institutions or individuals
	122 Identify and acquire necessary resources to carry out the project	222 Prepare procedural and training guidelines for data analysis and		322 Set up data collection system at regional level		422 Conduct meetings with Stakeholders (e.g Water Resources Board, Ministry of		532 Design, tender and manage contracts with implementation partners and consultants as
	123 Prepare budget based on identified resources required to carry out the project	223 Train Laboratory staff at Central and Regonal level in data analysis, interpretation and report writing		323 Prepare training guidelines for data collection systems at central level		423 Raise awareness among stakeholders to inform them of implications on non complaince		533 Procure Consultants, supplies and equipment
	124 Submit workplan, budget and schedule to development partners	224 Train Laboratory staff at Central and Regional level in computer operations		324 Oriate and train staff at Central and Regional level in the revised and updated data collection system		424 Establish National Pollutant inventory	540	Prepare and presents reports
	125 Obtain approval of workplan, budget and schedule from development Partners			325 Establish data transfer, analysis, storage, retrival and interpretation at Central level		425 Establish a strategic compliance audit programme		541 Prepare and present Inception Report incorporating a detailed working plan, budget and schedule for approval
-				326 Initiate monitoring of data collection system at Central and Regional level		426 Use of water/wastewater quality data for evaluating effectiveness of water/wastewater treament facilities		542 Prepare and submit Quartery Progress and Final/Completion Reports
			330	Improving the accuracy of data	430	Research Work		543 Prepare Report on Standardized Monitoring Indicators, Methods and Framework
				331 Review of data quality objectives and needs for the M&E system		431 Prepare/Develop and refine methods and guidelines		544 Prepare Institutional Arrangement and Framework Report for Water Quality Services M&E
				332 Carry out Quality Assuarance of existing data at Central and Regionbal level		432 Review of National Water and Wastewater Standards		544 Write, test and use manuals and promotional materials
				333 Identify and document data quality indicatrs for Monitoring Systems		433 Refine National Water Development Policy		545 Prepare Baseline Data Report that benchmarks water quality
				334 Develop data quality checks at Central and Regional level		434 Provide necessary methodological and advisory assistance in order to optimise the monitoring system taking into account major scientific advances		546 Prepare Institutional Arrangement and Framework Report for WSS sector M&E
				335 Formulate training guidelines for Quality Assuarance (QA) at Central level		445 Privide an important function in water/wastewater quality problem solving	L	-
				336 Train staff at Central and Regional Level in quality management.	440	Establish Water Quality Maps		
				337 Participate in the National and Regional profeciency testing scheme		441 Retrieve water quality data from the existing database at the Central level		
			340	Instituting data backup and management procedure for the System		442 Gather and mobile existing water quality data at Regional level		
				341 Review of the existing data backup and management procedures		443 Transfer of water quality data at Regional level to Central level		
				342 Set up comprehensive data backup and management procedures		444 Analyse and interprete water quality data at Central level		
				343 Orient and train staff at Central and Regional level in the data backup and management procedures		445 Initiate development of Pilot Water Quality Map at District level as a trail		

#### nmont continued A STREAM WATER OVALITY MOD Devala Naton D .... ~

### Table A4.9 Work Breakdown Structure - Water Resources Groundwater M&E Development

100	) Inception	20	0 Capacity Building	300	M&E Systems Development	40	0 M&E Utilization in Planning and Management	500	0 Project Management
		(	DUTCOME 1 Strengthened institutions for Sector M&E	c	UTCOME 2 Groundwater M&E Systems	01	UTCOME 3 Use of M&E Data and Information in Sector Planning and Management		
110	Rapid Assessment	210	Capacity Building for Groundwater Monitoring	310	Improved data collection	41	0 Monitoring of drought and groundwater abstraction on groundwater	510	Establish Offices and Manage Inputs
	111 Update of WSS Joint Sector Review		211 Prepare orientation materials for staff involved in the project		311 Standardize indicators and methodology of measurement & transmission		411 Utilize data collection in pilots to develop analytical metghods for assessing impact of drought and abstraction on groundwater levels		511 Manage project team and administer inputs and provide quality control
	112 Hold workshop with Water Supply Services stakeholders to assess current M&E status		212 Orient/train identified staff at Headquarters		312 Conduct pilots in groundwater monitoring using strengthened data collectors		and water quality		512 Strengthen the Water Supply Services team and offices at central and regional levels
	113 Determine M&E and database needs in line with scope of this project		213 Orient/train Regional staff		313 Incorporate private sector into data collection in pilots				513 Provide accounting, financial management and reporting for the M&E project
	114 Raise awareness among stakeholders and inform of the project and their roles and responsibilities in it		214 Orient/train staff in designated monitoring areas and districts		314 Design and develop data transmission, analysis and database				514 Develop strong working relationships with Districts and city health, M&E, planning and environmental departments
					315 Review pilot experience and standardize methods				
120	Confirm operational strategies and prepare workplan	220	Capacity Building on System for Collection, Transmitting and Storage of Data	320	Roll Out Data Collection, Transmission and Storage across the Country	42	0 Create and update the groundwater data base for groundwater mapping on potential and quality	520	Coordinate with project partners and stakeholders
	121 Prepare detailed workplan and schedule		221 Training in groundwater database use		321 Create facilities and systems for data collection transmission, analysis and storage at regions and HQ		421 Create and update the groundwater data base for groundwater mapping on potential and quality		521 Develop networks and linkages with NGOs, District Assemblies, traditional chiefs and partners
	122 identify and acquire necessary resources to carry out project		222 Training in data collection and transmission		322 Introduce GPS and mapping at headquarters and regions		422 Provide data and information for the JSR and Annual Performance Reports		522 Collaborate and coordinate with other Government agencies and departments
	123 Write and present workplan in collaboration with project stakeholders and prepare inception report	_	-		323 Set up M&E Systems at headquarters, 3 regions and districts		423 Provide information to other Departments and the Private Sector involved in groundwater abstraction	530	Procure and contract equipment, supplies and services
	124 Obtain approval of workplan, budget and schedule from AfDB				-	<b></b>			531 Sub-contract for training services to local trainers and training organizations

 532 Design, tender and manage contracts with implementation partners and consultants as required

#### 533 Procure supplies and equipment

#### 540 Prepare and presents reports

- 541 Prepare and present Inception Report incorporating a detailed working plan and schedule for approval
- 542 Prepare and submit Quartery Progress and Final/Completion Reports
- 543 Prepare Report on Standardized Monitoring Indicators, Methods and Framework
- 544 Write, test and use manuals and promotional materials
- 545 Prepare Baseline Data Report that benchmarks water supply services
- 546 Prepare Institutional Arrangement and
- Framework Report for WSS sector M&E 547 Prepare Report on Pilot Trials & Implemenation Plans for scaling up pilot M&E trials to 3 Regions and 24 Districts

# Annex 5. Project Costs

# Table A5.1 Summary AWF Budget (EUROS)

# Strengthening Water Sector Monitoring and Evaluation Budget

MoIWD Department and Division			
	Year 1	Year 2	Total
Planning	126,763	49,209	175,971
Water Supply Services	252,317	123,381	375,698
Urban Water services	180,144	55,036	235,180
Sanitation	142,345	66,187	212,849
Irrigation	210,014	93,165	303,180
Water Resources - Surface	125,957	42,540	168,496
Water Resources Groundwater	64,209	16,619	80,827
Water Resources Quality	68,935	21,482	90,417
Water resources Management	51,942	4,964	56,906
Supervision & TA	123,201	71,281	194,482
Total	1,345,827	543,863	1,894,007

# Table A5.2 Planning M&E Budget

				Year 1		Year 2		Total	
lte	em	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
100 In	ception								
112 W	/orkshop (2day, 30 participants).	Wksp	20000	2	40000		0	40000	28,7
M	eetings	meeting	200	3	600		0	600	4:
200 Ca	apacity Building								
211 St	taff orientation meetings 2d,10p	meeting	200	4	800		0	800	5
	rainer	day	200	12	2400		0	2400	1,7
222 Pr	reparation of training guidelines/manuals	manual	10000	1	10000	l	0	10000	7,1
	rainer	day	200	10	2000		0	2000	1,4
234 Tr	raining of staff in M&E system	trainee-day	20	40	800		0	800	5
	raining in computerized Database	trainee-day	20	40	800		0	800	5
	atabase trainer	day	300	10	3000		0	3000	2,1
300 M	&E Systems Development								
	ational workshop re indicator and collection 30 part.	workshop	15000	1	15000		0	15000	10,7
	atabase setup including computers	setup	20000	1	20000		0	20000	14,3
	omputer software consultant	day	300	30	9000	10	3000	12000	8,6
	lots for database misc	pilots	1000	3	3000		0	3000	2,1
	oordination meetings with stakeholders	part-day	20	60	1200	ĺ	0	1200	
	&E Utilization in Planning and Management								
	eview of budgets & expenditures consultant	day	300		0	30	9000	9000	6,4
	racking study consultant	day	300		0	40	12000	12000	8,6
Va	alue for money audit consultant	day	300		0	40	12000	12000	8,6
	SR Report preparation	lump	1000		0	1	1000	1000	7
Ar	nnual Report Preparation	lump	1000	1	1000	1	1000	2000	1,4
Re	eports preparation (technical)	lump	1000	3	3000	3	3000	6000	4,3
	&E support to preparation plans	lump	10000		0	1	10000	10000	7,1
500 Pr	roject Management								
510 Ve		car	45000	1	45000		0	45000	32,3
500 PC		month	400	12	4800	12	4800	9600	6,9
510	-				0		0	0	
	eeting costs	meeting	200	20	4000	20	4000	8000	5,7
	ommunications	month	300	12	3600	12	3600	7200	5,1
	ffice supplies	month	100	12	1200		0	1200	
	eport preparation	report	1000	5	5000	5	5000	10000	7,1
	otal		i		176200		68400	244,600	175,9

				Year 1		Year 2		Total	
	Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
100	Inception								
112	Workshop (2day, 20 participants).	wkshp	3,000	3	9,000	i	0	9,000	6,475
	meetings	meetiing	200	6	1,200	ļ	0	1,200	863
200	Capacity Building			ł					
211	Staff orientation meetings 2d,10p	meeting	200	6	1,200		0	1,200	863
	Manuals and training course preparation (consultant)	lump	3,500	3	10,500		0	10,500	7,554
	Train WUAs WPCs, WHCs as appropriate in monitoring	lump	4,000	3	12,000		0	12,000	8,633
261	Orient staff of city Boards in M&E system for the Pilot			i		ĺ			
	Monitoring	lump	500	3	1,500		0	1,500	1,079
262	Train BWB and LWB staff team in data collection,								
	coordination, storage and analysis	lump	1,000	3	3,000		0	3,000	2,158
263	Train data collectors (HSAs). Train others in use of satellite								
	imagery and surveys for access analysis	lump	4,000	3	12,000		0	12,000	8,633
264	Train in water utility asset monitoring (consultant)	day	300	30	9,000	1	0	9,000	6,475
252	Training for community based organizations	org	200	150	30,000	25	5000	35,000	25,180
300	M&E Systems Development			ļ					
312	National workshop re indicator and collection 30 part.	workshop	10,000	1	10,000		0	10,000	7,194
	Recruit, train and equip M&E staff for pilots (trainer)	day	200	20	4,000		0	4,000	2,878
	Establish database in zones (equip/computers)	dabase	5,000	9	45,000		0	45,000	32,374
	pilot areas survey household sample, map satellite imagery and/or use HSAs	survey	10,000	3	30,000		0	30,000	21,583
	Databases - equipment, computers etc	databases	10,000	3	30,000	1	0	30,000	21,583
352	GPS and mapping	mapping	5,000	3	15,000	3	15000	30,000	21,583
	Satellite imagery survey	survey	2,500	2	5,000	3	7500	12,500	8,993
	Verification surveys	surveys	5,000		0	3	15000	15,000	10,791
400	M&E Utilization in Planning and Management			ļ		1			
423	Tracking study consultant	day	300	30	9,000	30	9000	18,000	12,950
425	Conduct technology cost effectiveness studies (consultant)	day	300		0	20	6000	6,000	4,317
441	Use of mapped data for planning in periurban areas	lump	5,000		0	2	10000	10,000	7,194
	Project Management		-,		-			.,	,
	Meeting costs	meeting	200	20	4,000	20	4000	8,000	5,755
	Report preparation	report	1,000	9	9,000	5	5000	14,000	10,072
	Total		.,		250,400		76,500	326,900	235,180
	*1 EUR=	1.39	USD	i	200,400		10,000	020,000	200,100

# Table A5.3 Water Supply Services M&E Budget

### Table A5.4: Sanitation

				Year 1		Year 2		Total	
	Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
100	Inception				000		000		
	Meetings	Wksp	200	3	600		0	600	432
	Capacity Building								
211	Staff orientation meetings 2d,30p	meeting	200	4	800		0	800	576
	Trainer	day	200	12	2,400		0	2,400	1,727
212	District staff training - 15 trainees (Solid Waste)	trainee-day	20	30	600		0	600	432
213	Data collector training -70 trainees (Solid Waste)	trainee-day	20	140	2,800		0	2,800	2,014
	Train Regional staff -9 trainees	trainee-day	20	18	360		0	360	259
	Preparation of training guidelines/manuals	manual	10,000	1	10,000	1	10000	20,000	14,388
	Trainer	day	200	12	2,400		0	2,400	1,727
	Training of regional staff as trainers - 3	region	300	3	900		0	900	647
	District training guideline preparation	manual	10,000	1	10,000	100	0	10,000	7,194
	Training district data collectors - 21 dist x 20	trainee	100	0	0	100 420	10000 12600	10,000	7,194
	Refersher course for collectors	trainee	30 100	100	10,000	420	12600	12,600 10,000	<u>9,065</u> 7,194
	Training for community based organizations	org	100	100	10,000		0	10,000	7,192
	M&E Systems Development								
	National workshop re indicator and collection 30 part.	workshop	15,000	1	15,000		0	15,000	10,791
	Orientation Workshop for centre, Regional, District staff	workshop	600	2	1,200			1,200	863
	Train District staff -70 trainees	workshop	20	140	2,800		0	2,800	2,014
	Participatory monitoring meetings	meeting	200	3	600		0	600	432
324	Computers for 3 pilot Districts and Regions (in WSS)	comp & SW	1,500	0	0	l i	0	0	
	Pilot trials coordination costs	pilot	1,000	3	3,000		0	3,000	2,158
327	Pilot trial completion workshop 1d 30 participants	workshop	5,000	1	5,000		0	5,000	3,597
331	Consultant for database design, installation & testing	day	300	0	0		0	0	C
	Set up M&E systems 3 regions (in WSS)	region	20,000	0	0		0	0	C
	Trainer for training 3 pilots in urban areas	trainer	200	15	3,000		0	3,000	2,158
	GPS and satellite imagery & pilot survey	pilot	1,000	0	0		0	0	0
	Survey of urban pilot area	pilot	2,000	3	6,000		0	6,000	4,317
	Verification survey	pilot	1,000	3	3,000		0	3,000	2,158
	Urban database computers in 3 Regional Boards	database	1,500		0		0	0	(
	GPS and mapping in 3 Boards	Board	2,000	3	6,000		0	6,000	4,317
	Verification surveys in 3 Regional Boards	Board	2,000	3	6,000		0	6,000	4,317
	Trainer for training 3 pilots in urban areas	trainer	200	30	6,000		0	6,000	4,317
	Train City Assembly Staff	part-day	20	140	2,800		0	2,800	2,014
	GPS (Dump sites, Toilets and Septic Tanks) and satellite	nilet	1,000	3	3,000		0	2 000	2 4 5 6
	imagery & pilot survey Survey of urban pilot area	pilot pilot	2,000	0	3,000		0	3,000 0	2,158
	Verification survey	pilot	1,000	2	2,000	l i	0	2,000	1,439
	Database computers in 3 City Assemblies	database	2,000	2	6,000		0	6,000	4,317
	GPS and mapping in 3 City Assemblies	Cites	2,000	3	6,000	i	0	6,000	4,317
	Verification surveys in 3 City Assemblies	Cites	2,000	3	6,000	!	0	6,000	4,317
	M&E Utilization in Planning and Management	0.000	2,000		5,000		0	0,000	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	Services distribution study consulation	day	300		0	40	12000	12,000	8,633
	Services efficiency study	day	300		0	30	9000	9,000	6.475
	Preparation of districtWSS & Sanitation maps	district	400		0	24	9600	9,600	6,906
	M&E support to preparation of SIPs	lump	10.000		0	1	10000	10,000	7,194
	Support for report preparation	lump	5,000	1	5,000	<u>† '</u>	0	5,000	3,597
	Project Management		2,250		2,250			-,-••	-,001
	Vehicle	car	45,000	1	45,000		0	45,000	32,374
500		month	400	12	4,800	12	4800	9,600	6,906
	Office furniture for centre	lump	7,000	1	7,000	0.2	1400	8,400	6,04
	Meeting costs	meeting	200	20	4,000	20	4000	8,000	5,75
	Communications	month	300	12	3,600	12	3600	7,200	5,18
	Office supplies	month	100	12	1,200		0	1,200	863
	Report preparation	report	1,000	9	9,000	5	5000	14,000	10,072
	Total		.,	I	197,860	li	92.000	295,860	212,849

### Table A5.5: Irrigation M&E Development Budget

			Year 1		Year 2		Total	
Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
100 Inception								
100 Meetings	meeting	200	3	600		0	600	432
125 Stakeholder meeting	meeting	500	1	500		0	500	360
200 Capacity Building								
211 Staff orientation meetings 2d,20p	part day	50	40	2000		0	2000	1,439
212 Trainer	day	300	12	3600		0	3600	2,590
212 District staff training - 15 trainees	trainee-day	50	30	1500		0	1500	1,079
213 Data collector training -60 trainees	trainee-day	20	120	2400	120	2400	4800	3,453
Regional training	trainee-day	20	36	720		0	720	518
222 Preparation of training guiodelines/manuals	manual	15000	2	30000		0	30000	21,583
225 Trainer	day	300	15	4500		0	4500	3,237
224 Train in database use	part-day	50	20	1000		0	1000	719
232 Guidelines preparation	manual	15000	1	15000		0	15000	10,791
233 Train divisional staff	trainee-day	20	40	800	40	800	1600	1,151
244 Train divisoonal officers	trainee day	50	30	1500		0	1500	1,079
241 Prepare manual	manual	15000	1	15000		0	15000	10,791
242 Training	trainee day	20	50	1000		0	1000	719
243 Refresher training	trainee day	20		0	50	1000	1000	719
252 Prepare manyal and conduct training	lump	15000	1	15000		0	15000	10,791
300 M&E Systems Development								
312 National workshop re indicator and collection 30 part.	workshop	15000	1	15000		0	15000	10,791
322 Pilot trials orientation workshop	workshop	10000	1	10000		0	10000	7,194
323 Participatory monitoring meetings	meeting	200	6	1200	6	1200	2400	1,727
324 Computers for Centre, 3 pilot Districts and Regions	comp & SW	1500	14	21000		0	21000	15,108
325 Pilot trials coordination costs	pilot	2000	3	6000		0	6000	4,317
327 Pilot trial completion workshop 1d 30 participants	workshop	15000	1	15000		0	15000	10,791
331 Database design consultant	day	300	30	9000	15	4500	13500	9,712
324 Set up M&E systems 3 regions	region	7000	1	7000	2	14000	21000	15,108
342 Scale up M&E systems	lump	20000	1	20000		0	20000	14,388
400 M&E Utilization in Planning and Management			[					
421 Review of budgets & expenditures consultant	day	300	1	0	30	9000	9000	6,475
423 Prepare investment plan	lump	2000	1	0	1		2000	1,439
424 Value for money audit consulatnt	day	300		0	40	12000	12000	8,633
412 Cost effectiveness study	day	300		0	30	9000	9000	6,475
422 Expenditure reviews	day	300		0	40	12000	12000	8,633
423 Services efficiency study	day	300	1	0	30	9000	9000	6,475
441 Technology effectiveness studies	day	300	1	0	24	7200	7200	5,180
443 Annual Irrigation Sector Performance Reports	day	300		0	20	6000	6000	4,317
441 Data mapping	lump	15000		0	1	15000	15000	10,791
500 Project Management			1					
510 Vehicle	car	45000	1	45000		0	45000	32,374
500 POL	month	400	12	4800	12	Ţ	9600	6,906
510 Office furniture for centre and regions	lump	25000	1	25000	0.2		30000	21,583
520 Meeting costs	meeting	200	20	4000	20		8000	5,755
500 Communications	month	300	12	3600	12		7200	5,180
500 Office supplies	month	100	12	1200		0000	1200	863
540 Report preparation	report	1000	9	9000	7	÷	16000	11,511
Total				291920	· · · ·	129500	421,420	303,180

### Table A5.6: Water Resources -Surface

			Year 1		Year 2		Total	
Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
Inception								
Meeting (1 day, 18 participants)	part-day	20	36	720	18	360	1,080	777
Capacity Building								
Computer for dams inventory database at HQ	Com. & print	3,000	1	3,000		0	3,000	2,158
Trainers for hydro database	day	300	5	1,500		0	1,500	1,079
District & reg staff train-pilot datab & email-6 traine, 6 d	day	1,400	6	8,400		0	8,400	6,043
District staff train - 9 distr. datab & email - 9 traine, 6 d	day	1,700		0	6	10200	10,200	7,338
E-mail services for regional and district office, 12 districts	year	1,030	3	3,090	9	9270	12,360	8,892
Refresher course on Standing Instruc, 25 partici, 7 dys	day	20	175	3,500		0	3,500	2,518
Training of Flood Monitoring Gauge Readers, 6 trainee	day	20	36	720		0	720	518
Training dam survey, data collec. 10 partic.	training	4,000	1	4,000			4,000	2,878
Training dam data analysis and GIS , 7d, 10 pp	trainee	20	70	1,400		0	1,400	1,007
GIS Consultant	day	300	7	2,100		0	2,100	1,511
M&E Systems Development								
Workshop to review station classification, 1 d, 18 partic.	workshop	4,750	1	4,750		0	4,750	3,417
Dam surveys, 1 dam pilot each region- 3 total	survey	4,000		12,000			12,000	8,633
GIS software	softw.	2,000	1	2,000			2,000	1,439
Verification survey dams	survey	2,000	3	6,000			6,000	4,317
Review wksp on dam data collection & managment, 2 dy, 15 p	day	3,000		о	2	6000	6,000	4,317
Computers for data capture in 12 hydr districts, pilot catch	comp & SW	1,500	12	18,000		0	18,000	12,950
GPS for GIS data capture, 1 HQs, 3 regions	GPS	300	12	3,600		0	3,600	2,590
Dig. cameras for image data; HQs, 3 reg. and 2 flood dist.	camera	200	6	1,200		О	1,200	863
Revive existi. 3 reg. datab & set up pilot distr datab, 3 dist	region	1,500	3	4,500		0	4,500	3,237
Data back-up material	disk	150	3	450		0	450	324
Prepa. of guideline for commun. train flood monitoring	document	5,000	1	5,000			5,000	3,597
Commu. train. in particip flood monitoring, 5 pilot areas	day	800	5	4,000		0	4,000	2,878
Verify effectiveness community flood monitoring	day	500			5	2500	2,500	1,799
M&E Utilization in Planning and Management								
Study on effectiveness of network	day	300		0	20	6000	6,000	4,317
Hydro Data verif. (existin) & pilot databa & e mail rvw, 15 p, 7 d	workshop	15,000	1	15,000		0	15,000	10,791
Short term hydro forecasts	report	150	2	300	2	300	600	432
Preparation of annual reports	report	250	1	250	1	250	500	360
Preparation of Yearbook	Yearbook	1,000		0	1	1000	1,000	719
Production of digital maps; network & dams	WRA	450		0	17	7650	7,650	5,504
Project Management			1					
Vehicle (shared Water Resources vehicle)	vehicle	45,000	1	45,000		0	45,000	32,374
POL	month	400	12	4,800	12	4800	9,600	6,906
Office furniture for regional and district offices	lump	8,000	1	8,000		0	8,000	5,755
Communications	month	300	12	3,600	12	3600	7,200	5,180
Office supplies	month	100	12	1,200	12	1200	2,400	1,727
Reports preparation	report	1,000	7	7,000	6	6000	13,000	9,353
Total				175,080		59,130	234,210	168,496

				Year 1		Year 2		Total	
	Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
100	Inception								
	Meetings	meeting	200	3	600		0	600	432
200	Capacity Building								
211	Prepare orientation materials (Trainers)	day	200	5	1,000		0	1,000	719
212	Orient identified staff at Headquarters -7 trainees	trainee-day	20	30	600		0	600	432
213	Orient Regional staff -9 trainees	trainee-day	50	40	2,000		0	2,000	1,439
214	Orient staff in monitoring areas and districts- 17	trainee-day	20	35	700		0	700	504
215	Consultant for data base design and testing	day	300	20	6,000		0	6,000	4,317
221	Consultant for g/water data base design and testing	day	300	15	4,500		0	4,500	3,237
222	Prepare training materials (Trainers)	day	200	5	1,000		0	1,000	719
223	Train identified staff at Headquarters- 7trainees,	trainee-day	20	30	600		0	600	432
224	Train Regional staff- 9 trainees	trainee-day	50	40	2,000		0	2,000	1,439
225	Train district staff - 17 trainees	trainee-day	20	35	700		0	700	504
300	M&E Systems Development								
311	Review and reorient identified staff at headquarters	trainee-day	20	0	0	30	600	600	432
312	Review and reorient Regional staff -9 trainees	trainee-day	50	45	2,250	40	2000	4,250	3,058
313	Review and reorient staff in monitoring areas and districts	trainee-day	20	40	800	35	700	1,500	1,079
314	Report on all reviews trainings	Report	1,000	1	1,000	1	1000	2,000	1,439
321	Computers for headquarters and 3 regional offices	comp & SW	1,500	4	6,000		0	6,000	4,317
322	GPS for headquarters, regions and districts	GPS	200	5	1,000		0	1,000	719
323	Set up M&E Systems at headquarters, 3 regions	regions	5,000	0	0	1	5000	5,000	3,597
	Involvement of private sector (Well Drillers Assocn.)	lump sum	4,000	1	4,000	1	4000	8,000	5,755
324	Motor cycles for 3R & 5 pilot D WR shared)	motor cycles	3,500	8	28,000		0	28,000	20,144
400	M&E Utilization in Planning and Management								
410	Monitor/assess g/water levels and quality (MoWD contr.)				0		0	0	0
420	Establish database (re 215 & 221, MoIWD contr)			0	0		0	0	0
430	Assessment and refinement of M&E GW system	consultant d	300	15	4,500		0	4,500	3,237
500	Project Management								
	Furnitures and office equipment	lump sum	7,000	1	7,000		0	7,000	5,036
	Communications	month	300	12	3,600	12	3600	7,200	5,180
513	Office supplies	month	100	12	1,200		0	1,200	863
	Coordination costs	month	100	12	1,200	12	1200	2,400	1,727
540	Report preparation	report	1,000	9	9,000	5	5000	14,000	10,072
	Total				89,250		23,100	112,350	80,827

### Table A5.7: Water Resources -Ground Water

# Table A5.8: Water Resources – Water Quality

				Year 1		Year 2		Total	
	Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
100	Inception								
	Meeting (1 day, 18 participants)	part-day	20	36	720	18	360	1,080	777
200	Capacity Building								
210	Trainer	day	200	70	14,000		0	14,000	10,072
210	Trainees	part-day	20	60	1,200		0	1,200	863
220	Trainer	day	200	20	4,000		0	4,000	2,878
	Trainees	part-day	20	15	300		0	300	216
220	Guidelines preparation (consultants)	day	300	15	4,500		0	4,500	3,237
300	M&E Systems Development			ļ					
310	Design database	day	300	25	7,500		0	7,500	5,396
310	Install and test database (includes computes)	lump	10,000	1	12,000		0	12,000	8,633
310	Provide traing in dtabase use	day	300	10	3,000		0	3,000	2,158
310	Prepare collection guidelines	day	200	15	3,000		0	3,000	2,158
	Train collectors	part-day	50	40	2,000		0	2,000	1,439
320	Prepare guidelines for improving accuracy	day	200	10	2,000		0	2,000	1,439
	Training in improving accuracy	part-day	20	30	600		0	600	432
330	Design and install backup	lump	5,000	1	5,000		0	5,000	3,597
400	M&E Utilization in Planning and Management								
410	Analysis and reporting	lump	5,000	0.5	2,500	1	5000	7,500	5,396
	Water Quality Workshop	part-day	50		0	50	2500	2,500	1,799
420	Inventory	lump	5,000		0	1	5000	5,000	3,597
430	Water quality mapping	lump	5,000		0	1	5000	5,000	3,597
500	Project Management			ļ					
510	Motor cycle	m-cycle	3,500	3	10,500		0	10,500	7,554
520	POL	month	100	12	1,200	12	1200	2,400	1,727
542	Office furniture for regional and district offices	lump	8,000	1	8,000		0	8,000	5,755
500	Communications	month	300	12	3,600	12		7,200	5,180
542	Office supplies	month	100	12	1,200	12	1200	2,400	1,727
530	Reports preparation	report	1,000	9	9,000	6	6000	15,000	10,791
	Total				95,820		29,860	125,680	90,417

# Table A5.9: Water Resources Management

				Yr 1		Y	r 2	Total		
	Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	EURO	
100	Inception									
	Meetings (2days, 15 participants)	part-d	20	60	1200	0	0	1,200	863	
					0		0	0	0	
200	Capacity Building				0			0		
211	Training assessment	mtng	200	1	200		0	200	144	
211	Facilitator/Trainer	day	200	10	2000		0	2,000	1,439	
213	Training staff - 20 participants/trainees	trainee-day	20	60	1200		0	1,200	863	
213	Refresher course	trainee-day	20	0	0	45	900	900	647	
	Workshops (1day, 20 participants)	wrksp	10,000	2	20000		0	20,000	14,388	
222	District assembly awareness-15 trainees	trainee	20	30	600		0	600	432	
224	Contractors awareness-	trainee	20	30	600		0	600	432	
300	M&E System Development				0			0		
311	Numbering system & client status and details	mtng	200	2	400		0	400	288	
312	Records update (data entry)	database	2000	1	2000		0	2,000	1,439	
313	Systems analyst training	training	200	6	1200		0	1,200	863	
313	Systems analyst training refresher course	training	200	0	0	6	1,200	1,200	863	
314	Directory/geo-reference creation of applicants	day	200	10	2000		0	2,000	1,439	
400	M&E Utilisation in Planning and Manage	ment			0			0		
411	Annual report (clients' status & revenue)	report	1,000	1	1000	1	1,000	2,000	1,439	
420	Performance assessment of the system	wrksp	10,000	1	10000		0	10,000	7,194	
423	Formulation of the yr 2 strategy	mtng	200	1	200		0	200	144	
500	Project Management			ĺ	0			0		
510	Motor cycle	motorcycle	3,500	3	10500		0	10,500	7,554	
	Computers and accessories	lump	1,500	3	4500		0	4,500	3,237	
	Office furniture and supplies	month	5000	1	5000		0	5,000	3,597	
	Communications and pulic notice	month	300	12	3600		0	3,600	2,590	
514	Report Preparation	report	1,000	3	3000	2	2,000	5,000	3,597	
515	Fuel	lump	150	12	1800	12	1,800	3,600	2,590	
515	GPS	GPS	200	6	1200		0	1,200	863	
	Total				72,200.00		6,900	79,100	56,906	
	1	*1 EUR =	1.39	JSD	•				-	

				Year 1		Year 2		Total	
	Item	Unit	Unit Rate	Qnty	Cost USD	Qnty	Cost USD	USD	*EUR
500	Project Supervision, Monitoring TA and Reporting	ng							
	Mission to supervise, provide TA, monitor and report	mission	25,750	3	77,250		0	77,250	55,576
	2nd year missions to supervise, TA, monitor, report	mission	27,040		0	2	54080	54,080	38,906
	Provision of TA by resident engineer salary	month	6,000	12	72,000	6	36000	108,000	77,698
	Resident engineer housing	month	600	12	7,200	6	3600	10,800	7,770
	Resident engineer transport	month	500	12	6,000	6	3000	9,000	6,475
	Resident engineer air fare & expenses	trip	4,000	1	4,000		0	4,000	2,878
	Miscellaneous - communications, stat-supplies etc	month	400	12	4,800	6	2400	7,200	5,180
	Total				171,250		99,080	270,330	194,482

# Table A5.10: Project Supervision, Monitoring and Technical Assistance

# Annex 6: Key related projects financed by other development partners in the country

Project	Primary donor	Issue
Integrated Rural Water	ADB	Rural water supply and
Supply and Sanitation Project		sanitation
COMWASH	CIDA	District-based RWSS,
		including rural piped systems
Mangochi East Groundwater	GTZ	RWSS, focus on groundwater
Project		development
Rural Water Supply and	UNICEF	Rural water supply,
Sanitation		sanitation and hygiene
		promotion.
National Water	World Bank, ADB, JICA	Water supply and
Development Programme		sanitation

## Annex 7: Rapid Assessment of Malawi Water Sector M&E

This summarizes the findings of a Rapid Assessment of Monitoring and Evaluation (M&E) in the Water Sector of Malawi. Undertaken by the African Water Facility, it is a precursor to several such assessments that will form the basis of AWF's support for the strengthening of sector M&E Africa-wide. It was prepared in June/July 2009 in close cooperation with the Ministry of Irrigation and Water Development (MoIWD) of Malawi and in accordance with the Rapid Assessment Template and Guidelines<sup>1</sup> prepared by the AWF in 2008.

Interviews were held with sector and sub-sector personnel over a period of ten days in June. The information gathered was analysed and forms the basis of this assessment report. Key information was verified through third party contacts from both government and non-government sources such as international organizations and NGOs involved. The findings provide the background and baseline for a proposal submitted by the MoIWD currently under consideration by the AWF for strengthening its water sector M&E systems.

The Rapid Assessment identified six key issues that are currently impeding effective water sector (water resources, water supply and sanitation) M&E in Malawi and thereby the effectual and strategic planning and management of the sector by relevant institutions and stakeholders. These include:

- The project and program-driven nature of Malawi's current water sector M&E initiatives.
- A lack of consistent and reliable data collection nation-wide at the river/lake basin, community and household level. With the exception of externally-driven and periodic household surveys such as the DHS and MICS, data collection is currently irregular and responds largely to the needs of project design, annual reports and individual requests from the media and Parliament rather than ongoing sector planning and management.
- A wide variety of indicators and survey methods, which are at times conflicting. This is true of both water and sanitation in both rural and urban settings.
- Sector M&E has until recently been interpreted as a centrally driven computerized MIS.
- Very limited integration between the water sector as a whole and its various M&E systems.
- Insufficient human and financial resources to establish and maintain a functional M&E system.

Nevertheless, the Rapid Assessment also found that substantial effort and resources are being devoted to improving the reliability, accuracy and timeliness of data collection and analysis in Malawi. More specifically, the following five key initiatives currently being undertaken will help buttress the sector and strengthen its M&E:

- The introduction of a SWAp, including sector performance reviews, which will inevitably create strong and regular demand for reliable information.
- The country's ongoing devolution of authority towards district level governments, which are gaining strength and assuming more and more responsibility for social services delivery and monitoring.
- Water point mapping has demonstrated its potential and is being scaled up across the country, but its computerization at the district level is proving difficult. In the meantime, existing district health monitoring mechanisms are being investigated to make use of existing networks and resources to gather data at household level.

<sup>&</sup>lt;sup>1</sup> Pan-African Water Sector M&E Assessment. Report (2008) prepared by Cowater International for the African Water Facility and AMCOW.

- The Ministry of Development Planning and Cooperation's (MDPC) nation-wide M&E Framework and the National Water Development Program's (NWDP) M&E Framework. The latter is still in the planning stages and is currently overly complex and demanding. Indicators and methods of measurement will also need to be harmonized between all systems.
- MoIWD's proposed Water Sector M&E Strengthening Project, which is now under consideration for funding by the AWF, can go a long way towards addressing the deficits listed above.